

Assembly might consider or contemplate. I quote again from 25 Ruling Case Law, Section 3, page 76, supra:

“Under a constitutional provision that no law shall be passed except by bill, a mere resolution is not a competent method of expressing the legislative will, if that expression is intended to have the force of law and bind others than the members of the house or houses adopting it.”

It may be insisted that the Constitution of Ohio, does not provide that no law shall be passed except by bill. True, it does not contain such inhibition in so many words, but it does provide that legislation shall come to the people of Ohio through the instrumentality of a bill and the doctrine of *expressio unius est expressio alterius* precludes legislation by resolution as effectively, thoroughly and completely as if the Constitution had provided flatly that there should be no legislation in Ohio by the process of resolution.

That is not all. There can be no law in Ohio, aside from the constitutional exceptions hereinbefore enumerated, without affording to the people of Ohio the opportunity for referendum and a resolution affords no such opportunity.

An appropriation made by the General Assembly for the use of these Commissions adds nothing to their existence.

Answering your questions specifically, these Commissions died with the sine die adjournment of the 92nd General Assembly and you, as Director of Finance, have no authority to certify as to the availability of funds to meet obligations incurred by such Commissions subsequent to the date of the sine die adjournment of such session.

Respectfully,

HERBERT S. DUFFY,

Attorney General.

1580.

APPROVAL—BONDS OF LUCAS COUNTY, OHIO, \$105,000.00.

COLUMBUS, OHIO, December 7, 1937.

The Industrial Commission of Ohio, Columbus, Ohio.

GENTLEMEN:

RE: Bonds of Lucas County, Ohio, \$105,000.00.

The above purchase of bonds appears to be part of an issue of bonds of the above county dated September 1, 1937. The transcript relative to this issue was approved by this office in an opinion rendered to the Teachers Retirement System under date of November 29, 1937, being Opinion No. 1558.

It is accordingly my opinion that these bonds constitute a valid and legal obligation of said county.

Respectfully,

HERBERT S. DUFFY,
Attorney General.

1581.

APPROVAL—BONDS OF CITY OF CLEVELAND, CUYA-
HOGA COUNTY, OHIO, \$24,000.00.

COLUMBUS, OHIO, December 7, 1937.

Retirement Board, State Teachers Retirement System, Columbus, Ohio.

GENTLEMEN :

RE: Bonds of City of Cleveland, Cuyahoga County, Ohio,
\$24,000.00.

The above purchase of bonds appears to be part of an issue of bonds of the above city dated September 1, 1937. The transcript relative to this issue was approved by this office in an opinion rendered to the Industrial Commission under date of September 13, 1937, being Opinion No. 1143.

It is accordingly my opinion that these bonds constitute a valid and legal obligation of said city.

Respectfully,

HERBERT S. DUFFY,
Attorney General.