

OPINIONS  
OF THE  
ATTORNEY GENERAL  
OF OHIO

1987

during the period  
January 1, 1987 to December 31, 1987

ANTHONY J. CELEBREZZE, JR.  
Attorney General

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Opinions published quarterly  
*with tables and index*

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Attorney General  
Anthony J. Celebrezze, Jr.

March 31, 1987

I take much pleasure in the publication of Banks-Baldwin's twenty-third annual edition of the Opinions of the Attorney General.

This publication has been of considerable assistance to those concerned with and affected by formal opinions issued by Ohio attorneys general. I trust that this most recent volume will be of equal benefit to those who refer to it.

If you have any suggestions for changes that will make this publication more useful, please let me know.

Sincerely,

A handwritten signature in black ink, appearing to read "Anthony J. Celebrezze, Jr.", written in a cursive style.

Anthony J. Celebrezze, Jr.  
Attorney General  
State of Ohio

# ATTORNEYS GENERAL

of the

## STATE OF OHIO

Note: The office of Attorney General was established as an elective office by the Constitution of 1851, and the term of office was two years. By an amendment made in 1954 the term of office is now four years.

Henry Stanberry.....	1846-1851
Joseph McCormick .....	1851-1852
George E. Pugh .....	1852-1854
George W. McCook .....	1854-1856
Francis D. Kimball .....	1856
C. P. Wolcott (a) .....	1856-1861
James Murray .....	1861-1863
Lyman R. Critchfield .....	1863-1865
William P. Richardson .....	1865
Chauncey N. Olds (b) .....	1865-1866
William H. West .....	1866-1868
Francis B. Pond .....	1868-1872
John Little .....	1872-1878
Isaiah Pillars .....	1878-1880
George K. Nash .....	1880-1883
D. A. Hollingsworth (c) .....	1883-1884
James Lawrence .....	1884-1886
Jacob A. Kohler .....	1886-1888
David K. Watson .....	1888-1892
John K. Richards .....	1892-1896
Frank S. Monnett .....	1896-1900
John W. Sheets .....	1900-1904
Wade H. Ellis (d) .....	1904-Nov., 1908 (e)
Ulysses G. Denman (f) .....	Nov., 1908- 1911
Timothy S. Hogan .....	1911-1915
Edward C. Turner .....	1915-1917
Joseph McGee .....	1917-1919
John G. Price .....	1919-1923
C. C. Crabbe .....	1923-1927
Edward C. Turner .....	1927-1929
Gilbert Bettman .....	1929-1933
John W. Bricker .....	1933-1937
Herbert S. Duffy .....	1937-1939
Thomas J. Herbert .....	1939-1945
Hugh S. Jenkins .....	1945-1949
Herbert S. Duffy .....	1949-1951
C. William O'Neill .....	1951-1957
William B. Saxbe .....	1957-1959
Mark McElroy .....	1959-1963
William B. Saxbe .....	1963-1969
Paul W. Brown .....	1969-1971
William J. Brown .....	1971-1983
Anthony J. Celebrezze, Jr. ....	1983-

**Notes:**

(a) Appointed vice Francis D. Kimball, who resigned September 1856.

(b) Appointed February 20, 1865, vice William P. Richardson, who was elected while a Colonel in command of Camp Chase, Columbus, Ohio, and resigned as Attorney General in February 1865, and remained in the service.

(c) Appointed April 21, 1883, vice George K. Nash, who resigned to become a member of the Supreme Court Commission.

(d) Resigned November 1908, to become Assistant United States Attorney General.

(e) Term extended to 1909 by constitutional amendment.

(f) Appointed November 1908, for unexpired term ending January 1909, vice Wade H. Ellis, resigned; then served the full term commencing January 11, 1909.

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# OHIO REVISED CODE

Complete to March 31, 1987

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OJur 2d: 49, State of Ohio § 12

#### ORGANIZATION, POWERS, AND DUTIES

##### 109.01 Election; term

The attorney general shall be elected quadrennially, and shall hold his office for a term of four years. The term of office of the attorney general shall commence on the second Monday of January next after his election.

HISTORY: 129 v 582, eff. 1-10-61  
 1953 H 1; GC 331

#### CROSS REFERENCES

Salaries of elective state officers, death benefit, 141.01, 141.011  
 Annual financial reports of elective state officers, 149.01  
 OJur 3d: 37, Elections § 11  
 Am Jur 2d: 7, Attorney General § 2

##### 109.02 Duties

The attorney general is the chief law officer for the state and all its departments and shall be provided with adequate office space in Columbus. No state officer, board, or the head of a department or institution of the state shall employ, or be represented by, other counsel or attorneys at law. The attorney general shall appear for the state in the trial and argument of all civil and criminal causes in the supreme court in which the state is directly or indirectly interested. When required by the governor or the general assembly, he shall appear for the state in any court or tribunal in a cause in which the state is a party, or in which the state is directly interested. Upon the writ-

ten request of the governor, he shall prosecute any person indicted for a crime.

**HISTORY:** 1969 S 438, eff. 11-17-69  
1953 H 1; GC 333

Note: 1985 H 238, § 49, eff. 7-1-85, reads, in part:  
*Appointment of Legal Counsel for the Governor*  
Notwithstanding the provisions of sections 109.02 and 109.07 of the Revised Code, the Governor may appoint legal counsel without the approval of the Attorney General to be used in proceedings involving the Governor in his official capacity or his office only. Such legal counsel shall be paid for services from funds appropriated by the General Assembly for that purpose.

### CROSS REFERENCES

See Whiteside, Ohio Appellate Practice, Forms 31.05

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### NOTES ON DECISIONS AND OPINIONS

1. Representation of state agencies
2. Other counsel authorized
3. Representation of state officer or employee
4. Powers in litigation
5. Other matters

#### 1. Representation of state agencies

20 Misc 115, 252 NE(2d) 463 (CP, Trumbull 1969), *Sowers v Ohio Civil Rights Comm.* The attorney general is the legal representative of the Ohio civil rights commission with respect to all legal matters.

30 NP(NS) 238 (1932), *Wolfe v Fulton*; affirmed by Court of Appeals (1933). The court has no authority to appoint counsel for the superintendent of banks contrary to this section, which constitutes the attorney general the sole counsel for the state and all its departments.

OAG 74-089. A representative of the attorney general's office is the proper person to present complaints before hearings of the ethics commission, under present circumstances.

#### 2. Other counsel authorized

32 OS(2d) 245, 291 NE(2d) 434 (1972), *State ex rel Brown v Ferguson*. Where the general assembly passed a bill providing general appropriations and the appropriation for the attorney general therein carries a provision that whenever the secretary of state in his official capacity is a party in any court to a lawsuit involving O Const Art XI, or any part of the United States Code, Title 2, § 2, 2a or 2c, he may employ counsel of his own choosing to represent him as secretary of state, notwithstanding RC Ch 109; such counsel shall be compensated, in such amount as determined by the secretary of state, out of the appropriated funds of the attorney general; but to be reimbursed by the controlling board, such provision constitutes an item separate and distinct from the appropriation for the attorney general in subject, purpose and amount and is an item within O Const Art II, § 16, and the governor's item veto of that bill was a valid exercise of his rights established by that section.



165 OS 447, 136 NE(2d) 47 (1956), *State ex rel Devine v Schwarzwalder*. Service as an attorney examiner and as chief of the permit division in the department of liquor control is "actively engaging in the practice of law" within the meaning of RC 1901.06.

95 Abs 42, 188 NE(2d) 199 (CP, Tuscarawas 1962), *Leach v Goshen Brick & Clay Corp.* The administrator of the bureau of unemployment compensation may prosecute an appeal in his own name without being represented by the attorney general.

OAG 85-012. A regional organization for civil defense is not entitled to the general legal counsel of a prosecuting attorney or of the attorney general, but may hire legal counsel as needed for the performance of its duties.

OAG 78-036. Absent an agreement with the attorney general pursuant to RC 109.08, an attorney who recovers a subrogation claim owed to the department of public welfare under RC 5101.58 may not charge the department a fee for representing it.

### 3. Representation of state officer or employee

OAG 73-029. The office of the attorney general may defend a state highway patrolman who is accused of a criminal offense committed in the scope of his official duties even though the prosecution is conducted by the county prosecutor.

OAG 72-076. When a state highway patrolman is sued for false arrest, the attorney general may defend him if, after careful examination of the facts and circumstances upon which the suit is based, he concludes that the patrolman attempted in good faith to perform his official duties.

1950 OAG 2532. If a state pilot in his individual capacity is subjected to a suit instituted by a party damaged or injured as the result of the crash of a state-owned aircraft being operated on official business, there is no authority for the state to furnish counsel to represent him in such action.

1927 OAG 1072. Employment of a special counsel by the attorney general and his assignment to the department of highways and public works cannot be made so as to authorize payment of the compensation of such employee out of the appropriations made to such department by the 87th general assembly.

### 4. Powers in litigation

86 Abs 390, 177 NE(2d) 557 (CP, Franklin 1960), *State ex rel Board of County Commissioners v Rhodes*. Attorney general does not have power to waive statutory immunity of state.

506 FSupp 1278 (SD Ohio 1981), *Ohio v United Transportation, Inc.* The attorney general of Ohio may maintain an antitrust action challenging taxicab monopoly in one city; the city is not necessarily an indispensable party.

323 FSupp 326 (ND Ohio 1971), *Hammond v Brown*; affirmed by 450 F(2d) 480 (6th Cir 1971). In proceedings before a special grand jury, the attorney general and his special counsel have and exercise the rights, privileges and powers of prosecuting attorneys.

OAG 78-024. The board of trustees of a state university may, with the concurrence of the attorney general, pay a cash settlement pursuant to either a journalized entry or a nonjudicially approved contract to an individual who has properly asserted a claim against the university in a forum other than the court of claims.

### 5. Other matters

633 FSupp 1123 (ND Ohio 1986), *Akron Center for Reproductive Health v Rosen*. Although the attorney general may be required by RC 109.02 to defend the constitutionality of state law in certain instances, this circumstance does not preclude the naming of a city prosecutor or a county prosecuting attorney as a defendant in an action challenging a statute.

OAG 73-117. The attorney general may advise that a state statute is invalid insofar as it conflicts with a federal statute.

1937 OAG 497. A fee paid by an attorney for the state on admission to the United States supreme court, when a case involving the state is up for hearing there, is a personal responsibility arising from the qualifying of an attorney at law to practice his profession; hence the charge should be paid by the attorney rather than by the state authority from public funds.

1927 OAG 785. The attorney general's department is not one of the several departments included in GC 154-20 (RC 121.16), the term "several departments," as used in that section, applying only to the departments enumerated in GC 154-3 (RC 121.02).

1927 OAG 785. The inhibition contained in the last sentence of GC 154-20 (RC 121.16) has no application whatsoever to any of the employees in the attorney general's department, including the special counsel designated under GC 497 (RC 4901.17), to act as attorney for the public utilities commission.

### **109.03 Appointment of assistant attorney general and chief counsel; duties**

The attorney general may appoint a first assistant attorney general, a chief counsel, and assistant attorneys general, each of whom shall be an attorney at law, to serve for the term for which the attorney general is elected, unless sooner discharged by him, and each shall perform such duties, not otherwise provided by law, as are assigned him by the attorney general.

HISTORY: 1953 H 1, eff. 10-1-53  
GC 334

### **CROSS REFERENCES**

Am Jur 2d: 7, Attorney General § 3

### **NOTES ON DECISIONS AND OPINIONS**

14 App(3d) 299, 14 OBR 356, 471 NE(2d) 181 (Franklin 1984), *Huber v Celebrezze*. An assistant attorney general appointed pursuant to RC 109.03 is in the unclassified civil service and serves at the pleasure of the attorney general, whatever his classification for salary purposes.

### **109.04 Powers and duties of first assistant attorney general**

During the absence or disability of the attorney general, or when so directed by the attorney general, including all the rights, privileges, and powers conferred upon the attorney general by sections 2939.10, 2939.11, and 2939.17 of the Revised Code, the first

assistant attorney general shall perform the duties of the attorney general.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 335

#### **CROSS REFERENCES**

Court of claims, attorney general, assistants, special counsel, powers and duties, 2743.14 et seq.  
Assistant attorney general, representation of public utilities commission, 4901.17

OJur 3d: 46, Family Law § 550

#### **109.05 Employees**

The attorney general may appoint such employees as are necessary.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 337

#### **109.06 Bond**

Before entering upon the discharge of the duties of his office, the attorney general shall give a bond to the state in the sum of five thousand dollars, with two or more sureties approved by the governor, conditioned for the faithful discharge of the duties of his office. Such bond, with the approval of the governor and the oath of office indorsed thereon, shall be deposited with the secretary of state and kept in his office.

The first assistant attorney general shall give a bond to the state in the sum of five thousand dollars, and such other employees as are designated by the attorney general shall give a bond to the state in such amounts as the attorney general determines. Such bonds shall be approved by the attorney general, conditioned for the faithful discharge of the duties of their offices, and shall be deposited with the secretary of state and kept in his office.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 332, 335

#### **CROSS REFERENCES**

Am Jur 2d: 63, Public Officers and Employees § 414 to 449

#### **109.07 Special counsel**

The attorney general may appoint special counsel to represent the state in civil actions, criminal prosecutions, or other proceedings in which the state is a party or directly interested. Such special counsel shall be paid for their services from funds appropriated by the general assembly for that purpose.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 336

Note: See note under 109.02 from 1985 H 238, § 49.

#### **CROSS REFERENCES**

Court of claims, attorney general, assistants, special counsel, powers and duties, 2743.14 et seq.

Am Jur 2d: 7, Attorney General § 3

#### **NOTES ON DECISIONS AND OPINIONS**

109 OS 623, 143 NE 189 (1924), State ex rel Walton v Crabbe. The attorney general may appoint and discharge special counsel to represent the state and may fix the compensation of such special counsel.

109 OS 623, 143 NE 189 (1924), State ex rel Walton v Crabbe. Where the attorney general had, under this section, appointed special counsel at request of the director of public welfare and after such counsel had prepared and entered upon his duties, notified the director that the fees of such counsel would not be paid by his department, mandamus will lie against him to pay the reasonable fees up to the time such counsel learned of the notice.

OAG 71-088. Governor may disapprove language in 1971 S 456, passed by general assembly on December 1, 1971, effective December 6, 1971, appropriating funds for employment of counsel by secretary of state even though legislature provides that item shall not be construed as separate appropriation item.

#### **109.08 Special counsel to collect claims**

The attorney general may appoint special counsel to represent the state in connection with all claims of whatsoever nature which are certified to the attorney general for collection under any law or which the attorney general is authorized to collect.

Such special counsel shall be paid for their services from funds collected by them in an amount approved by the attorney general.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 336-1

Note: See note under 109.081 from 1986 H 1053, § 31.

#### **CROSS REFERENCES**

Am Jur 2d: 7, Attorney General § 3

#### **NOTES ON DECISIONS AND OPINIONS**

OAG 78-036. Absent an agreement with the attorney general pursuant to RC 109.08, an attorney who recovers a subrogation claim owed to the department of public welfare under RC 5101.58 may not charge the department a fee for representing it.

Ethics Op 75-016. Special counsel, appointed by the attorney general pursuant to RC 109.08, are independent contractors, and therefore are not prohibited by RC 102.04 from receiving or agreeing to receive, directly or indirectly, compensation for services rendered or to be rendered by them personally, in any case, proceeding, application or other matter which is before the general assembly or any department, division, institution, instrumentality, board, commission, or bureau of the state.

**109.081 Claims fund**

Five per cent of all moneys collected by the attorney general, either directly or by special counsel pursuant to section 109.08 of the Revised Code, on claims due the state shall be paid into the state treasury to the credit of the attorney general claims fund, which is hereby created. The fund shall be used solely for the expenses of the claims section of the office of the attorney general.

**HISTORY:** 1985 H 201, eff. 7-1-85  
1983 H 291

**Note:** 1986 H 1053, § 31, eff. 12-19-86, reads: In addition to the provisions of section 109.081 of the Revised Code, during the period beginning with the effective date of this act and extending until June 30, 1987, an additional one and one-half per cent of all moneys collected by the Attorney General, either directly or by special counsel pursuant to section 109.08 of the Revised Code, on sales tax, personal income tax, withholding tax, and franchise tax claims due the State shall be paid into the State Treasury to the credit of the Attorney General Claims Fund. Payments to the Attorney General Claims Fund from the additional one and one-half per cent provided in this section shall not exceed \$500,000 in fiscal year 1987.

**109.09 Action on official bonds**

When so directed, the attorney general shall bring an action on the official bond of a delinquent officer, and shall also prosecute any officer for an offense against the revenue laws of the state that come to his knowledge. Such action may be brought by him in the court of common pleas of Franklin county, or of any county in which one or more of the defendants reside, or can be summoned.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 338

**CROSS REFERENCES**

OJur 3d: 15, Civil Servants and Other Public Officers and Employees § 268, 270, 291; 29, Criminal Law § 2361  
Am Jur 2d: 7, Attorney General § 18, 21

**109.10 Proceedings in quo warranto**

The attorney general may prosecute a proceeding in quo warranto in the supreme court of the state, the court of appeals of Franklin county, or the court of appeals of any county wherein a defendant company has a place of business, or the officers or persons made defendants reside or may be found.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 339

**CROSS REFERENCES**

Quo warranto, 1331.11, 1331.12, 2733.03

OJur 2d: 45, Quo Warranto § 3, 25, 30, 33  
Am Jur 2d: 7, Attorney General § 23

**109.11 Canal land disputes; title; reports**

The attorney general shall be the legal advisor of the department of administrative services and all other departments of the state in disputes concerning canals, canal basins, and canal lands; and shall examine and perfect title to all state canals, canal basins, and canal lands.

The attorney general may designate one or more of his assistant attorneys general or other personnel to perform such duties and, where necessary, may contract with surveyors, survey companies, title examiners, and title companies in furtherance of such duties. Such assistant attorneys general or other personnel shall receive such remuneration as may be fixed by the attorney general.

The attorney general shall submit quarterly reports to the natural resources commission<sup>1</sup>, and the legislative service commission summarizing the activities of the office of the attorney general in connection herewith.

**HISTORY:** 1973 S 174, eff. 12-4-73  
128 v 317

<sup>1</sup>So in original; should this read "recreation and resources commission"?

**Note:** Former 109.11 repealed by 125 v 351, eff. 10-14-53; 1953 H 1; GC 340.

**109.12 Legal advice to state officers and board**

The attorney general, when so requested, shall give legal advice to a state officer, board, commission, the warden of the penitentiary, the superintendent, trustees, or directors of a benevolent or reformatory institution of the state, and the trustees of the Ohio state university, in all matters relating to their official duties.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 341

**CROSS REFERENCES**

See Baldwin's Ohio School Law, Text 2.17

Printing and distribution of opinions of the attorney general, 125.69

Ohio state university legal adviser, 3335.14

OJur 2d: 43A, Prisons and Prisoners § 12; 54, Universities and Colleges § 40

Am Jur 2d: 7, Attorney General § 10

**NOTES ON DECISIONS AND OPINIONS**

OAG 73-117. The attorney general may advise that a state statute is invalid insofar as it conflicts with a federal statute.

1939 OAG 534. When a decision of common pleas court is in conflict with an opinion of the attorney general, said decision prevails in the particular county over which said court has jurisdiction, but an administrative officer of one county is not bound by the decision of the common pleas court of another county and may abide by a ruling of the

bureau of inspection and supervision of public officers, based upon an opinion of the attorney general which is in conflict with said common pleas court decision. (See also 1934 OAG 2874; 1928 OAG 2304; 1927 OAG 397.)

1927 OAG 397. Administrative officers in the performance of their official duties should act in accordance with the orders of a court, even though such orders may not be in accord with the opinion of the attorney general and even though the court's decision may have been made in the discharge of an administrative duty rather than in its strictly judicial capacity.

#### **109.121 Land title review and opinion**

Prior to the acquisition by the state of any right, title, or interest in real property, except highway rights-of-way, evidence of such right, title, or interest shall be submitted to the attorney general for his review and opinion. Such evidence shall be that customarily and generally used in the community in which the real property is situated and may consist of, but not be limited to, attorneys' opinions of title, abstracts of title, title guarantees, or title insurance.

**HISTORY:** 1969 S 205, eff. 11-12-69

Note: 1972 H 1170, eff. 10-19-72, enacted another version of section 109.121 which was later recodified as 109.122 by 1973 H 1, eff. 3-22-73, thereby leaving the version of 109.121 as enacted by 1969 S 205 intact.

#### **CROSS REFERENCES**

OJur 2d: 49, State of Ohio § 20

#### **109.122 Defense of tort actions against certain employees—Repealed**

**HISTORY:** 1980 S 76, eff. 3-13-80  
1973 H 1

Note: Former 109.122 was prior 109.121 recodified by 1973 H 1, eff. 3-22-73; 1972 H 1170.

#### **109.13 General assembly may require written opinions**

When so required by resolution, the attorney general shall give his written opinion on questions of law to either house of the general assembly.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 342

#### **CROSS REFERENCES**

Am Jur 2d: 7, Attorney General § 10

#### **109.14 Attorney general shall advise prosecuting attorneys**

When requested by them, the attorney general shall advise the prosecuting attorneys of the several

counties respecting their duties in all complaints, suits, and controversies in which the state is, or may be a party.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 343

#### **CROSS REFERENCES**

See Baldwin's Ohio School Law, Text 2.17

OJur 3d: 15, Civil Servants and Other Public Officers and Employees § 382  
Am Jur 2d: 7, Attorney General § 13

#### **NOTES ON DECISIONS AND OPINIONS**

OAG 73-121. Where a request for an opinion of the attorney general presents a question calling for the interpretation of a municipal ordinance, and there is the possibility that the state may become a party because the expenditure of public funds is involved, it is proper for his office to express an opinion on such a question

#### **109.15 Forms of contracts**

The attorney general shall prepare suitable forms of contracts, obligations, and other like instruments of writing for the use of state officers, when requested by the governor, secretary of state, auditor of state, or treasurer of state.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 344

#### **CROSS REFERENCES**

OJur 2d: 45, Public Works and Contracts § 19

#### **109.16 Suits may be brought in Franklin county**

The attorney general may prosecute an action, information, or other proceeding in behalf of the state, or in which the state is interested, except prosecutions by indictment, in the proper court of Franklin county, or of any other county in which one or more of the defendants reside or may be found. No civil action, unless elsewhere specially provided, shall be commenced in Franklin county, if one or more of the defendants do not reside or cannot be found therein, unless the attorney general certifies on the writ that he believes the amount in controversy exceeds five hundred dollars.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 345

#### **CROSS REFERENCES**

See Merrick-Rippner, Ohio Probate Law (3rd Ed.), Text 185.11

Commencement of action, venue, where proper, Civ R 3(B)

OJur 2d: 51, Taxation § 450; 55, Venue § 13, 18  
OJur 3d: 41, Environmental Protection § 97

Am Jur 2d: 7, Attorney General § 13

#### NOTES ON DECISIONS AND OPINIONS

41 App(2d) 165, 324 NE(2d) 589 (1974), *State v Lic-sak*. Pursuant to Civ R 3(B)(8), it is error for a court to allow an action to be brought against the executor of an estate in a county other than the one in which he was appointed.

4 App 413, 25 CC(NS) 218 (1913), *State ex rel Hogan v Renschler*; affirmed by 90 OS 363, 107 NE 758 (1914), *Renschler v State*. The court of appeals of Franklin county has jurisdiction of an information by the attorney general against an individual of another county who is assuming to insure lives. This section and GC 12311 (RC 2733.03), giving jurisdiction to the circuit court, apply to the court of appeals.

10 NP(NS) 325, 21 D 593 (1910), *State v Fenn*; affirmed by 18 CC(NS) 375, 25 CD 75 (1912). Terms of this section are broad enough to embrace ejection.

1940 OAG 2503. An action may be maintained by the state on relation of the attorney general against a person who has removed sand or gravel from Lake Erie without the license of the superintendent of public works for the conversion thereof and to enjoin further threatened removal without such license having been issued.

#### 109.17 Writs in other counties

In all cases instituted by the attorney general under sections 109.01 to 109.22, inclusive, of the Revised Code, the writ may be sent by mail to the sheriff of any county, and returned by him in like manner. For such service, the sheriff shall be allowed the same mileage and fees as if the writ had been issued from the court of common pleas or the court of appeals of his county, and made returnable thereto.

HISTORY: 1953 H 1, eff. 10-1-53  
GC 346

#### CROSS REFERENCES

OJur 2d: 44, Process § 31; 49, Sheriffs, Marshals, and Constables § 16

#### 109.18 Service by publication

If a writ or mesne process in proceedings in quo warranto is returned "not found" by the sheriff of the county in which the company is authorized by law to have its place of business, the clerk of the court in which the information or other proceeding is filed shall issue a notice of the filing and substance thereof, and cause it to be published once a week for six consecutive weeks in a newspaper published in and of general circulation in the county wherein such company is authorized to have its place of business. An affidavit of the publication together with a copy of the notice shall be filed in the office of the clerk. If the defendant company fails to answer or plead to such information or proceeding within thirty days

from the filing of the affidavit and copy, judgment shall be given upon the default as if the writ or mesne process had been served and returned.

HISTORY: 1977 H 42, eff. 10-7-77  
1953 H 1; GC 347

#### CROSS REFERENCES

OJur 2d: 45, Quo Warranto § 39, 40, 54  
Am Jur 2d: 65, Quo Warranto § 52, 58, 129

#### 109.19 Security for costs and verification of pleadings

No undertaking or security is required on behalf of the state or an officer thereof, in the prosecution or defense of any action, writ, or proceeding. In an action, writ, or proceeding it is not necessary to verify the pleadings on the part of the state or any officer thereof.

HISTORY: 1953 H 1, eff. 10-1-53  
GC 348

#### CROSS REFERENCES

OJur 2d: 43, Pleading § 49; 45, Quo Warranto § 40; 48, Sales, Use, and Storage Taxes § 64  
OJur 3d: 4, Appellate Review § 231, 232; 19, Costs in Civil Actions § 48; 28 Criminal Law § 1671  
Am Jur 2d: 4, Appeal and Error § 330; 61A, Pleading § 340, 341

#### NOTES ON DECISIONS AND OPINIONS

77 App 295, 65 NE(2d) 164 (1946), *State ex rel Jenkins v Houchin*. Under this section, in an action in quo warranto brought on relation of attorney general of state, petition is not required to be verified, but if temporary injunctive relief is sought, requisite affidavit must be filed by relator showing that he is entitled to such relief as provided in GC 11877 (RC 2727.03).

17 Abs 495 (App, Montgomery 1934), *Fulton v Tischer*. Superintendent of banks is state officer and under provisions of this section and cannot be required to give undertaking or security in the prosecution or defense of any action, writ or proceeding. (See also *Fulton v Tischer*, 17 Abs 449 (App, Montgomery 1934).)

1960 OAG 1085. The filing of a judgment for state retail sales tax is subject to the fee provided by division (F) of RC 2303.20, but the tax commissioner, as an officer of the state, is not required to pay such fee in advance.

1928 OAG 1576. There is no authority to require the payment of advanced costs in an action instituted by the state of Ohio in the common pleas court of Hamilton county.

#### 109.20 Actions to be taken out of their order

Upon motion of the attorney general, embodying a statement that the public interests require it, a civil action, brought or prosecuted by him on behalf of the state, or an officer, board, or commission thereof, or an action in which the state is a party, shall be taken

out of its order upon the docket and assigned for trial at as early a day as practicable.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 349

#### 109.21 Annual report

The attorney general shall pay all moneys collected or received by him on behalf of the state into the state treasury to the credit of the general revenue fund. Each year he shall make a report to the governor of the moneys so received and the business of his office, together with an abstract of the statistics of crime returned to him by the prosecuting attorneys of the several counties.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 350

#### CROSS REFERENCES

Filing of official reports, 149.01

#### 109.22 Registers shall be kept

The attorney general shall keep a register of all actions, demands, complaints, writs, informations, and other proceedings, prosecuted or defended by him, noting therein the proceedings under each, and a register of all official opinions in writing given by him. He shall deliver to his successor the registers, papers, documents, books, and other property belonging to his office.

**HISTORY:** 1953 H 1, eff. 10-1-53  
GC 351

### CHARITABLE TRUSTS

#### 109.23 Definition of charitable trust; application

As used in sections 109.23 to 109.33 of the Revised Code:

(A) "Charitable trust" means any fiduciary relationship with respect to property arising under the law of this state or of another jurisdiction as a result of a manifestation of intention to create it, and subjecting the person by whom the property is held to fiduciary duties to deal with the property within this state for any charitable, religious, or educational purpose.

(B) "Charitable trust" includes the fiduciary relationship, the entity serving as trustee, the status as trustee, the corpus of such trust, or a combination of any or all of such meanings, regardless of the primary meaning of any use of the term, that is necessary in any circumstances to effect the purposes of such sections.

(C) An executor, administrator, guardian, or other conservator of the estate of a decedent, incompetent, or other similarly protected person is, when holding assets in which a charitable trust has a vested or contingent interest and to the extent that such sections are not clearly inapplicable, to be considered a fiduciary of a charitable trust.

(D) The fact that any person sought to be charged with fiduciary duties is a corporation, association, foundation, or any other type of organization that has, under judicial decisions or other statutes, been distinguished from a charitable trust does not provide a presumption against its being a charitable trust as defined in this section.

**HISTORY:** 1975 H 347, eff. 11-19-75  
125 v 351

Note: In addition to those types of charitable trusts with registration requirements previously recognized, registration will be required of all charitable corporations operating in this state which have been or will be filing Forms 990A with the Internal Revenue Service. Interpretation of Attorney General, March 30, 1960, reported at 33 Ohio Bar 502 (1960).

#### CROSS REFERENCES

See Merrick-Rippner, *Ohio Probate Law* (3rd Ed.), Text 4.02, 229.10

Religious and benevolent organizations, definitions, 1715.51

OJur 3d: 14, Charities § 4, 22; 49, Fiduciaries § 3

Am Jur 2d: 15, Charities § 80, 81, 118

Right of attorney general to intervene in will contest case involving charitable trust. 74 ALR2d 1066

#### NOTES ON DECISIONS AND OPINIONS

56 OS(2d) 85, 382 NE(2d) 1155 (1978), *Brown v Concerned Citizens for Sickle Cell Anemia, Inc.* Where a person or organization represents to the public that the net proceeds generated from bingo games are to be used for charitable purposes, the attorney general may bring suit to ensure that funds so obtained are employed for charitable purposes.

35 OS(2d) 191, 299 NE(2d) 279 (1973), *Brown v Buyer's Corp.* The charitable purposes expressed in a trust become vested in use or enjoyment within the meaning of RC 109.23 when the right of present or future use or enjoyment for such charitable purposes becomes fixed and irrevocable, so that where there is such a duty on the holder of trust property to devote it to charitable purposes, such purposes expressed in the trust are vested in use and enjoyment even though the actual enjoyment of the benefits of the trust by the beneficiaries thereof may occur only in the future.

56 App(2d) 153, 381 NE(2d) 1151 (1978), *Monroe v Brown.* Owners of casino-type gambling facilities operated for the benefit of charitable organizations are subject to RC 109.24, pertaining to the administration and enforcement of charitable trusts.

27 App(2d) 31, 272 NE(2d) 162 (1970), *In re Farren.* Where testamentary trust provides that moneys should be granted to hospital for the care of indigents, or to "owner, owners or ownership of said hospital for the care of indigent[s]," the testator intended to create a charitable trust for benefit of indigents, and not a private trust for benefit of

hospital, and such trust does not terminate because such hospital ceases to function, and proceeds from the res may be diverted to other hospitals under the trust doctrine of deviation.

No. 7593 (2d Dist Ct App, Montgomery, 10-14-82), *Folino v Dayton Bar Assn.* Where testator's will provides for the creation of a trust to provide low interest loans to young lawyers establishing their practice and to young or indigent lawyers during financially embarrassing periods of their practice, such trust is a valid public charitable trust.

25 Misc(2d) 8, 25 OBR 229, 495 NE(2d) 973 (CP, Delaware 1964), *Barton v Parrott.* A testamentary trust for the establishment of an annual harness horse stake race is not for a charitable purpose and does not create a valid charitable trust; therefore the doctrine of cy pres does not apply to the trust, and the trust violates RC 2131.08, the rule against perpetuities.

51 Misc 51, 365 NE(2d) 1277 (CP, Cuyahoga 1976), *Brown v Marine Club, Inc.* Charitable bingo operations and operators are subject to RC 2915.01 et seq., and are not subject, as to those operations, to RC 109.23 and 1716.01 et seq.

89 Abs 289, 186 NE(2d) 213 (Prob, Warren 1961), *Baily and Waggoner v McElroy.* Where there has been no vesting in use or enjoyment of a testamentary trust, the attorney general is not a necessary party to a will construction action.

73 Abs 164, 134 NE(2d) 586 (CP, Cuyahoga 1956), *Spang v Cleveland Trust Co.* The attorney general is not a necessary party to a will contest case even though the proceeding may result in the nonexistence of a purported charitable trust created by the alleged will.

### **109.231 Administration of private foundation or split-interest trust**

(A) In the administration of any trust which is a "private foundation" as defined in section 509 of the internal revenue code of 1954, a trust for charitable purposes described in section 4947 (a) (1) of the internal revenue code of 1954 to the extent that it is treated for federal tax purposes as such a private foundation, or a "split-interest trust" as described in section 4947 (a) (2) of the internal revenue code of 1954, the following acts are prohibited:

(1) Engaging in any act of "self-dealing," as defined in section 4941 (d) of the internal revenue code of 1954, which would give rise to any liability for any tax imposed by section 4941 of the internal revenue code of 1954;

(2) Retaining any "excess business holdings," as defined in section 4943 (c) of the internal revenue code of 1954, which would give rise to any liability for any tax imposed by section 4943 of the internal revenue code of 1954;

(3) Making any investments which would jeopardize the carrying out of any of the exempt purposes of the trust, within the meaning of section 4944 of the internal revenue code of 1954, so as to give rise to any liability for any tax imposed by section 4944 of the internal revenue code of 1954; or

(4) Making any "taxable expenditures," as defined in section 4945 (d) of the internal revenue code of 1954, which would give rise to any liability for any tax imposed by section 4945 of the internal revenue code of 1954. The prohibitions of this division do not apply to split-interest trusts, or to amounts thereof, to the extent that such prohibitions are inapplicable thereto by reason of section 4947 of the internal revenue code of 1954.

(B) In the administration of any trust which is a "private foundation" as defined in section 509 of the internal revenue code of 1954, or a trust for charitable purposes described in section 4947 (a) (1) of the internal revenue code of 1954 to the extent that it is treated for federal tax purposes as such a private foundation, there shall, for the purposes specified in the governing instrument, be distributed at such time and in such manner, for each taxable year, amounts of income and principal at least sufficient to avoid liability for any tax imposed by section 4942 of the internal revenue code of 1954.

(C) Divisions (A) and (B) of this section express the continuing policy of this state with respect to charitable trust interests and are enacted to assist such trusts in maintaining various tax benefits extended to them, and apply to all trusts described therein, whether or not contrary to the provisions of the governing instrument of such a trust, provided that divisions (A) and (B) of this section do not apply to a trust in existence on the effective date of this section to the extent that the attorney general, the trustor, or any beneficiary of such trust, on or before November 30, 1971, files with the trustee of such trust a written objection to application to such trust of one or more provisions of said divisions, and if the trustee receiving such written objection commences an action on or before December 31, 1971, in the court having jurisdiction over such trust to reform, or to excuse such trust from compliance with, its governing instrument or any other instrument in order to meet the requirements of said divisions. A trustee receiving such written objection shall commence such an action, and the one or more provisions of said divisions specified in such written objection will not apply to such trust unless and until said court determines that their application to such trust is in the best interests of all parties in interest.

(D) No trustee of a trust to which division (A) or (B) of this section is applicable shall be surcharged for a violation of a prohibition or requirement of said divisions, unless he participated in such violation knowing that it was a violation, nor shall such trustee be surcharged if such violation was not willful and was due to reasonable cause, provided that this division does not exonerate a trustee from any responsibility or liability to which he is subject under any other rule of law whether or not duplicated in division (A) or (B) of this section.

(E) As used in this section, "trust" includes a trust or any other organization, other than a corporation, which is a "private foundation" as defined in section 509 of the internal revenue code of 1954, and "trustee" includes any member of the governing body of such organization.

(F) Except as provided in division (D) of this section, nothing in this section impairs the rights and powers of the courts or the attorney general of this state with respect to any trust.

HISTORY: 1971 S 198, eff. 9-17-71

#### CROSS REFERENCES

Adult parole authority, per diem maintenance for paroloes, probationers, and furloughees, OAC 5120:1-3-01

OJur 3d: 14, Charities § 3

#### 109.232 Amendment of trust to conform to federal law; approval

(A) The governing instrument of a trust described in division (A) of section 109.231 of the Revised Code may be amended to permit the trust to acquire the characteristics of a trust described in section 664 (D) (1) or (2) of the internal revenue code of 1954, or to conform to the requirements of, or to obtain benefits available under, section 507, 508, or 509 of the internal revenue code of 1954. Such amendment may be made by the trustee with the approval of the attorney general, of the trustor, and, if one or more beneficiaries are named in the governing instrument of such trust, of each named beneficiary. If the trustor is not then living or is not then competent to give such approval, such amendment may be made by the trustee with the approval of the attorney general and, if one or more beneficiaries are named in the governing instrument of such trust, of each named beneficiary. If one or more of said required approvals is not obtained, the trustee may apply to the court having jurisdiction over such trust for approval of such amendment. Said governing instrument may also be amended in any respect and by any method set forth therein or as otherwise provided by law.

(B) Nothing in this section impairs the rights and powers of the courts or the attorney general of this state with respect to any trust.

(C) For the purposes of sections 109.231 and 109.232 of the Revised Code, all references to sections of the internal revenue code of 1954 include all amendments or reenactments thereof.

HISTORY: 1972 S 533, eff. 7-15-72  
1971 S 198

#### CROSS REFERENCES

Adult parole authority, per diem maintenance for paroloes, probationers, and furloughees, OAC 5120:1-3-01

OJur 3d: 14, Charities § 3

#### 109.24 Enforcement

The powers of the attorney general under sections 109.23 to 109.33 of the Revised Code shall be in addition to and not in limitation of his powers held at common law. The attorney general may investigate transactions and relationships of trustees of a charitable trust for the purpose of determining whether the property held for charitable, religious, or educational purposes has been and is being properly administered in accordance with fiduciary principles as established by the courts and statutes of this state. The attorney general is empowered to require the production of any books or papers which are relevant to the inquiry. Each such request shall be in writing, and shall do all of the following:

(A) Identify the person to whom the request is directed;

(B) State the specific purpose of the investigation;

(C) Describe any books and the papers to be produced with such definiteness and certainty as to permit such material to be fairly identified;

(D) Prescribe a return date which will provide at least ten days' notice within which the books or papers to be produced may be assembled;

(E) State the place where and the time within which any books or papers are to be produced, provided, however, that copies of such books and papers may be produced in lieu of the originals.

No request shall contain any requirement which would be held to be unreasonable or oppressive or which would be privileged from disclosure if contained in a subpoena duces tecum issued by a court of this state pursuant to the Rules of Civil Procedure. If the production of documents required by the request would be unduly burdensome, the person upon whom the request is served, in lieu of producing such books or papers at the place designated in the request, shall make such books or papers available for inspection, copying, or reproduction at the place where such books or papers are kept.

Whenever a request fails to meet the requirements enumerated in this section, any person upon whom the request is served may file a complaint to quash such request in the court of common pleas of the county in which the trust, institution, association, or corporation has its principal place of business in this state. The complaint shall contain a brief statement of facts entitling such person to have such requests quashed. No answer to such complaint is required. Upon the filing of the complaint, the court, on motion of the complainant, shall enter an order fixing a date for a hearing on the complaint and requiring that a copy of the complaint and a notice of the filing and of the date for hearing be given to the attorney general or his assistant in the manner in which summons is required to be served or substituted. Services required to be made in other cases. On the day fixed for the hearing on the complaint, the court shall determine



from the complaint and from such evidence as is submitted by either party whether the person upon whom the request was served is entitled to have the request quashed. The proceeding is a special proceeding, and final orders in the proceeding may be vacated, modified, or reversed on appeal pursuant to the Rules of Appellate Procedure and, to the extent not in conflict with those rules, Chapter 2505, of the Revised Code.

The attorney general shall institute and prosecute a proper action to enforce the performance of any charitable trust, and to restrain the abuse of it whenever he considers such action advisable or if directed to do so by the governor, the supreme court, the general assembly, or either house of the general assembly. Such action may be brought in his own name, on behalf of the state, or in the name of a beneficiary of the trust, in the court of common pleas of any county in which the trust property or any part of it is situated or invested, or in which the trustee resides; provided that in the case of a charitable trust created by, arising as a result of, or funded by a will, such action may be brought in either the court of common pleas of any such county, or the probate division of it, at the election of the attorney general. No such action shall abate or discontinue by virtue of the discontinuance in office of the attorney general in whose name such actions may be brought. This section is intended to allow the attorney general full discretion concerning the manner in which the action is to be prosecuted, including the authority to settle an action when he considers that advisable.

**HISTORY:** 1986 H 412, eff. 3-17-87  
1975 H 347; 125 v 351

#### CROSS REFERENCES

Adult parole authority, per diem maintenance for parolées, probationers, and furloughées, OAC 5120:1-3-01

Charitable trusts, representation by attorney general, 2109.34, 2307.131

Commencement of action, venue, where proper, Civ R 3(B)

OJur 3d: 14, Charities § 4, 33, 35; 51 Gambling § 15  
Am Jur 2d: 15, Charities § 106, 139, 144 to 146

Retention of private counsel by trustees of public charitable trust. 67 ALR2d 1289

#### NOTES ON DECISIONS AND OPINIONS

56 OS(2d) 85, 382 NE(2d) 1155 (1978), *Brown v Concerned Citizens for Sickle Cell Anemia, Inc.* Where a person or organization represents to the public that the net proceeds generated from bingo games are to be used for charitable purposes, the attorney general may bring suit to ensure that funds so obtained are employed for charitable purposes.

56 App(2d) 153, 381 NE(2d) 1151 (1978), *Monroe v Brown*. Owners of casino-type gambling facilities operated for the benefit of charitable organizations are subject to RC 109.24, pertaining to the administration and enforcement of charitable trusts.

462 F(2d) 978 (6th Cir 1972), *In re Estate of Toulmin*. Under Ohio law the right of trustees under general powers

of administration to effect an indirect diversion of corpus from principal to income in favor of life beneficiaries was so limited and restricted that the value of the charitable remainder was "presently ascertainable" as of the date of the decedent's death, and the possibility the charitable remainder would not become effective was so remote as to be negligible.

#### ANNOTATIONS FROM FORMER ANALOGOUS SECTION

##### 109.11 ACTION TO ENFORCE PERFORMANCE OF CHARITABLE TRUSTS

29 NP(NS) 456 (1931), *McCall v W. J. Schoenberger Co.* The attorney general is a proper party, and generally a necessary party, to proceedings affecting the administration or enforcement of a charitable trust for the public benefit, and under this section the action may be brought in his own name on behalf of the state, or in the name of the beneficiaries of the trust, or the attorney general may come into the suit by intervention or be brought in by amendment to the pleadings when necessary, and when he is made a party he should be given the right to take charge of that portion of the litigation which relates to the public interests.

29 NP(NS) 456 (1931), *McCall v W. J. Schoenberger Co.* Persons having no interest as beneficiaries or as representatives of the state cannot maintain an action to enforce or administer charitable trusts, and participation in attorney fees based upon the value of the property impressed with the trust will not constitute such interest as will enable them to maintain the action.

#### 109.25 Service of process on charitable trust

The attorney general is a necessary party to and shall be served with process or with summons by registered mail in all judicial proceedings, the object of which is to:

(A) Terminate a charitable trust or distribute assets;

(B) Depart from the objects or purposes of a charitable trust as the same are set forth in the instrument creating the trust, including any proceeding for the application of the doctrine of cy pres or deviation;

(C) Construe the provisions of an instrument with respect to a charitable trust;

(D) Determine the validity of a will having provisions for a charitable trust.

A judgment rendered in such proceedings without service of process or summons upon the attorney general is void, unenforceable, and shall be set aside upon the attorney general's motion seeking such relief. The attorney general shall intervene in any judicial proceeding affecting a charitable trust when requested to do so by the court having jurisdiction of the proceeding, and may intervene in any judicial proceeding affecting a charitable trust when he determines that the public interest should be protected in such proceeding.

**HISTORY:** 1975 H 347, eff. 11-19-75  
129 v 582; 125 v 351

**CROSS REFERENCES**

See Merrick-Rippner, Ohio Probate Law (3rd Ed.), Text 4.01, 4.04, 97.20, 107.31

Necessary parties to will contest, 2107.73  
Attorney general as representative for beneficiaries of charitable trust, 2109.34  
Intervention of right, Civ R 24(A)

OJur 3d: 14, Charities § 33, 35; 33, Decedents' Estates § 1203, 1219

Am Jur 2d: 15, Charities § 106, 139, 144 to 146

**NOTES ON DECISIONS AND OPINIONS**

67 App(2d) 45, 425 NE(2d) 924 (1979), O'Neal v Buckley. RC 109.25 does not make the attorney general a necessary party to a will contest where the will in question merely contains an unconditional bequest to a trustee of a charitable trust, since a will with such a provision does not create a charitable trust.

73 Abs 164, 134 NE(2d) 586 (CP, Cuyahoga 1956), Spang v Cleveland Trust Co. The attorney general is not a necessary party to a will contest case even though the proceeding may result in the nonexistence of a purported charitable trust created by the alleged will.

**109.26 Registration of charitable trusts; exemptions; duty of trustees**

Except as provided in this section, every charitable trust established or active in this state shall register with the attorney general. The attorney general shall prepare and maintain a register of such charitable trusts. The following charitable trusts are not required to register under this section:

(A) Charitable remainder trusts created after July 31, 1969, gifts to which are deductible for federal income, gift, or estate tax purposes;

(B) Charitable trusts in which all charitable interests are contingent and will vest only upon conditions which have not occurred;

(C) Decedent's estates;

(D) Such other classes of charitable trusts as the attorney general may exempt from registration by regulation pursuant to section 109.27 of the Revised Code.

County or independent agricultural societies organized under Chapter 1711. of the Revised Code are not charitable trusts.

Every charitable trust shall be registered with the attorney general in accordance with this section within six months after the effective date of this section, November 19, 1975, within six months after the creation of such trust, or within six months after occurrence of an event by reason of which such trust is required to register by this section, whichever is later, provided that all registrations of charitable trusts made prior to November 19, 1975, shall be deemed in full compliance with this section and no further registration shall be required.

No trustee of a charitable trust shall willfully fail to register such charitable trust as required by this section.

**HISTORY:** 1977 H 659, eff. 1-10-78  
1977 H 1; 1975 H 347; 129 v 582; 125 v 351

Note: In addition to those types of charitable trusts with registration requirements previously recognized, registration will be required of all charitable corporations operating in this state which have been or will be filing Forms 990A with the Internal Revenue Service. Interpretation of Attorney General, March 30, 1960, reported at 33 Ohio Bar 502 (1960).

**Penalty:** 109.99

**CROSS REFERENCES**

Facilities contracting with adult parole authority, OAC 5120:1-1-38

Application to probate a will, C P Sup R 26

OJur 3d: 14, Charities § 37  
Am Jur 2d: 15, Charities § 181, 184

Duty of trustees of charitable trust to furnish information and records to Attorney General relating to trust administration. 86 ALR2d 1375

**NOTES ON DECISIONS AND OPINIONS**

67 App(2d) 45, 425 NE(2d) 924 (1979), O'Neal v Buckley. RC 109.25 does not make the attorney general a necessary party to a will contest where the will in question merely contains an unconditional bequest to a trustee of a charitable trust, since a will with such a provision does not create a charitable trust.

**109.27 Rules and regulations concerning information for register**

The attorney general shall make such rules subject to the provisions of sections 119.01 to 119.13 of the Revised Code, as are necessary to administer sections 109.23 to 109.33 of the Revised Code.

**HISTORY:** 1975 H 347, eff. 11-19-75  
125 v 351

**CROSS REFERENCES**

Am Jur 2d: 15, Charities § 181, 184

**109.28 Inspection of register**

The register established by section 109.26 shall be open to the inspection of any person at such reasonable times and for such legitimate purposes as the attorney general may determine; provided, however, that any investigation of a charitable trust shall not be open to public inspection.

**HISTORY:** 125 v 351, eff. 10-14-53

**109.29 Probate and common pleas papers relating to charitable trusts**

The clerk of each court of common pleas or the judge of the probate division thereof, and of each court of appeals shall furnish copies of papers and such information as to the records and files of his office relating to charitable trusts as the attorney general may require.

**HISTORY:** 1975 H 347, eff. 11-19-75  
125 v 351

**CROSS REFERENCES**

OJur 3d: 14, Charities § 33

**109.30 Notice to admit will involving charitable trust to probate**

After admission to probate of a will creating or purporting to create a charitable trust which must be registered under section 109.26 of the Revised Code, or containing a gift valued in excess of one thousand dollars to any charitable trust, notice shall be given to the attorney general as well as to other beneficiaries pursuant to section 2107.19 of the Revised Code. If probate of a will creating or purporting to create any charitable trust is refused by interlocutory order under section 2107.181 of the Revised Code, notice of the fur:her hearing under that section shall be given to the attorney general as well as to the other necessary parties.

**HISTORY:** 1975 H 347, eff. 11-19-75

Note: Former 109.30 repealed by 1975 H 347, eff. 11-19-75; 125 v 351.

**CROSS REFERENCES**

OJur 3d: 14, Charities § 33; 33, Decedents' Estates § 1115

**NOTES ON DECISIONS AND OPINIONS**

67 App(2d) 45, 425 NE(2d) 924 (1979), O'Neal v Buckley. RC 109.25 does not make the attorney general a necessary party to a will contest where the will in question merely contains an unconditional bequest to a trustee of a charitable trust, since a will with such a provision does not create a charitable trust.

**109.31 Annual report by trustees; exceptions; fees**

Except as otherwise provided by this section, the trustees of a charitable trust required to register under section 109.26 of the Revised Code shall file annual reports, on forms prescribed by the attorney general, on or before the fifteenth day of the fifth month following the close of the trust's taxable year as established for federal tax purposes; or, in lieu of filing such reports, the trustees may file complete copies of all annual federal returns required to be

filed by the trust with the Internal Revenue Service for the taxable year, together with all schedules, attachments, and reports due with the return or returns. The federal returns shall be filed with the attorney general at the same time as required by the Internal Revenue Service, taking into account any applicable extension of the federal filing date.

The annual report must be signed by the trustee who is authorized to sign. The annual report shall be considered certified by the trustee and his signature on the report shall have the same effect as though made under oath.

A charitable trust required to register under section 109.26 of the Revised Code is not required to file the reports required by this section if:

(A) It is organized and operated exclusively for religious purposes;

(B) It is an educational institution that normally maintains a regular faculty and curriculum and normally has a regularly organized body of pupils or students in attendance at the place where its educational activities are regularly carried on; or

(C) For any taxable year it has gross receipts of less than five thousand dollars and at the end of which it has gross assets of less than fifteen thousand dollars. The attorney general may, by regulation pursuant to section 109.27 of the Revised Code, exempt other classes of charitable trusts from the requirements of this section.

The attorney general may institute judicial proceedings to secure compliance with this section and to secure the proper administration of any trust or other relationship to which this section applies. The willful failure of any trustee to file reports as required by this section may be grounds for judicial removal of the trustee responsible for such failure.

The attorney general shall charge the following fees for filing the annual report:

Assets	Fee
Less than \$25,000	\$ 0
\$25,000 but less than \$100,000	25
\$100,000 but less than \$500,000	50
\$500,000 or more	100

For the purposes of this section, "assets" refers to the total fair market value of the charitable trust's assets at the end of that trust's taxable year as established for federal tax purposes.

**HISTORY:** 1975 H 347, eff. 11-19-75

Note: Former 109.31 repealed by 1975 H 347, eff. 11-19-75; 125 v 351.

**CROSS REFERENCES**

OJur 3d: 14, Charities § 37

Am Jur 2d: 15, Charities § 181, 184

Duty of trustees of charitable trust to furnish information and records to attorney general relating to trust administration. 82 ALR2d 1375

**109.32 Charitable foundations fund**

All annual filing fees obtained by the attorney general pursuant to section 109.31 of the Revised Code, and all receipts obtained from the sale of the charitable foundations directory, shall be paid into the state treasury to the credit of the charitable foundations fund. The charitable foundations fund shall be used insofar as its moneys are available for the expenses of the charitable foundations section of the office of the attorney general. The expenses of the charitable foundations section in excess of moneys available in the charitable foundations fund shall be paid out of regular appropriations to the office of the attorney general.

**HISTORY:** 1975 H 347, eff. 11-19-75

Note: Former 109.32 repealed by 1975 H 347, eff. 11-19-75; 125 v 351.

**CROSS REFERENCES**

OJur 3d: 14, Charities § 33

**109.33 Assistants, employees, experts; compensation**

The attorney general may appoint, with salaries fixed pursuant to section 124.15 or 124.152 of the Revised Code, such assistants and may employ such stenographers and clerks as may be necessary to carry out sections 109.23 to 109.33 of the Revised Code. The attorney general may also employ experts for assistance in any specific matter at a reasonable rate of compensation.

**HISTORY:** 1986 H 831, eff. 4-9-86  
1977 H 1; 132 v H 93; 125 v 351

**CROSS REFERENCES**

Am Jur 2d: 7, Attorney General § 3

**REPRESENTATION OF OFFICER OR EMPLOYEE****109.36 Definitions**

As used in this section and sections 109.361 to 109.366 of the Revised Code:

(A) "Officer or employee" means any person who, at the time a cause of action against him arises, is serving in an elected or appointed office or position with the state; is employed by the state; or is rendering medical, nursing, dental, podiatric, optometric, physical therapeutic, psychiatric, or psychological services pursuant to a personal services contract with a department, agency, or institution of the state. Officer or employee does not include any person elected, appointed, or employed by any political subdivision of the state.

(B) "State" means the state of Ohio, including but not limited to, the general assembly, the supreme court, the offices of all elected state officers, and all departments, boards, offices, commissions, agencies, institutions, and other instrumentalities of the state of Ohio. "State" does not include political subdivisions.

(C) "Political subdivisions" of the state means municipal corporations, townships, counties, school districts, and all other bodies corporate and politic responsible for governmental activities only in geographical areas smaller than that of the state.

(D) "Employer" means the general assembly, the supreme court, any office of an elected state officer, or any department, board, office, commission, agency, institution, or other instrumentality of the state of Ohio that employs or contracts with an officer or employee or to which an officer or employee is elected or appointed.

**HISTORY:** 1982 S 204, eff. 7-26-82  
1980 S 76

**NOTES ON DECISIONS AND OPINIONS**

OAG 83-013. Under the facts provided, an individual who serves as a medical or psychological consultant for the bureau of disability determination of the rehabilitation services commission does not render medical, psychiatric, or psychological services within the meaning of RC 109.36(A) and is not entitled to representation by the attorney general under RC 109.361.

**109.361 Representation of officer or employee**

Upon the receipt of a written request by any officer or employee, the attorney general shall, except as provided in section 109.362 of the Revised Code and except for civil actions in which the state is the plaintiff, represent and defend the officer or employee in any civil action instituted against the officer or employee. All expenses and court costs, including the reasonable compensation of special counsel, incurred by the attorney general in the defense of an officer or employee of the state shall be paid by the employer that employed the officer or employee at the time the alleged act or omission occurred.

The defense of the officer or employee may be rendered by the attorney general, an assistant attorney general, or by any special counsel appointed by the attorney general, who, in addition to providing the defense of the officer or employee, may file counterclaims and cross-claims and engage in third party practice on behalf of the officer or employee. If the officer or employee recovers any money pursuant to any counterclaim or cross-claim filed by the attorney general, the officer or employee shall, to the extent of the recovery on the counterclaim or cross-claim, reimburse the attorney general for all expenses and court costs, including the reasonable compensation of assistant attorneys general and special counsel, incurred by the attorney general in bringing the coun-

terclaim or cross-claim. The officer or employee shall cooperate fully with the attorney general's defense. Sections 109.36 to 109.366 of the Revised Code do not deprive any officer or employee of the right to select counsel of his own choice or settle his case at his own expense at any time, and do not prohibit the attorney general from entering his appearance in a case to protect the interest of the state even though no request for the appearance has been made by the officer or employee.

**HISTORY:** 1980 S 76, eff. 3-13-80

#### **CROSS REFERENCES**

Public officials and employees, attorney general, powers and duties in regard to, indemnification, 9.87

#### **NOTES ON DECISIONS AND OPINIONS**

OAG 83-013. Under the facts provided, an individual who serves as a medical or psychological consultant for the bureau of disability determination of the rehabilitation services commission does not render medical, psychiatric, or psychological services within the meaning of RC 109.36(A) and is not entitled to representation by the attorney general under RC 109.361.

#### **109.362 Denial of request**

(A) Prior to undertaking any defense under section 109.361 of the Revised Code, the attorney general shall conduct an investigation of the facts to determine whether the requirements of this section have been met. If the attorney general determines that any officer who holds an elective state office was acting manifestly outside the scope of his official responsibilities or that any other officer or employee was acting manifestly outside the scope of his employment or official responsibilities, with malicious purpose, in bad faith, or in a wanton or reckless manner, the attorney general shall not represent and defend the officer or employee. An initial determination to represent and defend the officer or employee does not prohibit a later determination that the requirements of this section have not been met.

(B) The attorney general shall also deny a request for representation upon a determination that the requesting officer or employee is covered by a policy of insurance purchased by the state requiring the insurer to provide counsel in the action and that the amount of the claim against the officer or employee is not in excess of the amount of coverage under the policy of insurance. If the amount of the claim against the officer or employee is in excess of the amount of coverage under the policy of insurance, the state is not the plaintiff, and the officer or employee is not otherwise prohibited by this section from being represented and defended by the attorney general, the attorney general shall represent and defend the officer or employee for the amount of the claim in excess of the amount of coverage.

(C) If the attorney general denies representation to an employee or officer who makes a request in accordance with the provisions of section 109.361 of the Revised Code, the attorney general shall notify the requesting officer or employee in writing of the denial setting forth the reasons for the denial within a reasonable time after the attorney general's receipt of the written request from the officer or employee.

**HISTORY:** 1980 S 76, eff. 3-13-80

#### **NOTES ON DECISIONS AND OPINIONS**

16 App(3d) 160, 16 OBR 169, 474 NE(2d) 1201 (Franklin 1984), *Wrenn v Mental Health & Mental Retardation Dept.* Where a state agency and its employee are sued for defamation, there is no conflict of interest in the attorney general representing both, so long as the alleged defamatory statements were made by the employee within the scope of his employment and in good faith.

#### **109.363 Employer's report**

The employer of the defendant officer or employee shall provide the attorney general with a written report indicating the present or former position, job title, or classification of the officer or employee with the state and, citing pertinent facts, whether in its opinion the officer or employee meets the requirements of section 109.362 of the Revised Code. In addition, the employer shall provide any additional information that is requested by the attorney general.

**HISTORY:** 1980 S 76, eff. 3-13-80

#### **109.364 Remedy in court of claims**

If the attorney general denies representation to an officer or employee who made a request for representation under section 109.361 of the Revised Code, the officer or employee may, upon the termination of the action for which he requested the representation, commence an action in the court of claims against the employer pursuant to sections 2743.01 to 2743.20 of the Revised Code for the reasonable expenses incurred in providing his own defense.

An action brought pursuant to this section shall be commenced no later than two years after the cause of action arising under this section accrues. A cause of action arising under this section accrues upon the conclusion of the civil action instituted against the officer or employee for which the attorney general denied the officer's or employee's request for representation if the time for filing an appeal in the action lapses without the filing of an appeal or upon the conclusion of the final appeal in the civil action instituted against the officer or employee for which the attorney general denied the officer's or employee's request for representation if an appeal is filed in the action.

If the court of claims finds that the officer or employee was entitled to have the attorney general represent and defend him under section 109.361 of the Revised Code, the court shall enter judgment against the employer in favor of the officer or employee in the amount of the reasonable expenses incurred by the officer or employee in providing his own defense and in bringing the action authorized by this section. The reasonable expenses may include, but are not limited to, payment of court costs, attorney's fees, investigative costs, and expert witness fees.

HISTORY: 1980 S 76, eff. 3-13-80

#### **109.365 Information privileged; exceptions**

Information obtained by the attorney general pursuant to his investigation to determine whether to defend an officer or employee is privileged and is not admissible as evidence against the officer or employee in any legal action or proceeding and no reference to the information may be made in any trial or hearing. The decision of the attorney general to defend or not defend an officer or employee is not admissible as evidence in any trial or hearing. This section does not apply to any trial or hearing to determine the right of an officer or employee to reimbursement pursuant to section 109.364 of the Revised Code or to any trial or hearing held as a result of an action filed pursuant to division (F) of section 9.87 of the Revised Code.

HISTORY: 1980 S 76, eff. 3-13-80

#### **109.366 Rules**

The attorney general may promulgate any rules that are necessary for the implementation of sections 109.36 to 109.366 of the Revised Code.

HISTORY: 1980 S 76, eff. 3-13-80

### **OBSCENITY LAWS**

#### **109.40 Compilation and distribution of statutes relative to obscenity laws**

The attorney general shall compile all statutes relative to obscenity in a convenient pamphlet or paper and may distribute this compilation, without charge, to such sheriffs, police chiefs, county prosecutors, city prosecutors, mayors, constables, judges of the courts of common pleas, county court judges, municipal judges, and other interested parties, as may request such distribution, and make available a reasonable number of such compilations to fill such requests.

The attorney general shall, from time to time, supplement and keep the compilation current and he

may, upon request, distribute such supplemental material in the manner provided in this section.

HISTORY: 128 v 554, eff. 11-5-59

#### **CROSS REFERENCES**

OJur 3d: 28, Criminal Law § 1866

### **AGENT IN ESCHEAT**

#### **109.41 Agent in certain escheat matters**

Whenever any state begins procedure to escheat property of any person who is an Ohio citizen, corporation, firm, or resident, or whose last known address was in Ohio, on the ground that the property has been abandoned, or on any other grounds, the attorney general may, after making diligent effort to notify the owner of the property and failing in the same, act as attorney in fact for the Ohio owner to claim the property. Upon taking custody of the property, the attorney general shall deposit same in the general fund of Ohio, or if the property be in kind, the attorney general shall cause the same to be sold pursuant to section 2113.40 of the Revised Code, and deposit the proceeds of the sale in the general fund. Claims to the property shall thereafter be made in the manner provided for in Chapter 2743. of the Revised Code.

HISTORY: 1974 H 800, eff. 1-1-75  
129 v 497

#### **CROSS REFERENCES**

OJur 3d: 1, Abandoned, Lost, and Escheated Property § 34  
Am Jur 2d: 27, Escheat § 46

#### **NOTES ON DECISIONS AND OPINIONS**

54 App(2d) 79, 375 NE(2d) 57 (1977), *Borovskaya v State*. The specific mandate of RC 2105.06 et seq., governing escheats of property to the state, must be strictly followed to create a valid finding and judgment by the probate court of the escheat of property to the state where a decedent leaves no heirs, and to be valid, such judgment of escheat must be that there are no heirs, not that "to the knowledge of plaintiff there are no known next of kin."

54 App(2d) 79, 375 NE(2d) 57 (1977), *Borovskaya v State*. Where there is a living heir of a decedent, even though he may be unknown to the administrator at the time of administration of the estate, the state takes no title to the personal property of the estate by escheat.

### **VICTIMS' RIGHTS PAMPHLET**

#### **109.42 Victims' rights pamphlet; publication and distribution; costs**

(A) The attorney general shall prepare and have printed a pamphlet that contains a compilation of all statutes relative to victim's rights in which he lists

and explains the statutes in the form of a victim's bill of rights. He shall distribute the pamphlet to all sheriffs, marshals, municipal corporation and township police departments, constables, and other law enforcement agencies, to all prosecuting attorneys, city directors of law, village solicitors, and other similar chief legal officers of municipal corporations, and to organizations that represent or provide services for victims of crime. The victim's bill of rights set forth in the pamphlet shall contain a description of all of the rights of victims that are provided for in the Revised Code, and shall include, but not be limited to, all of the following:

(1) The right to seek the assistance of an attorney hired by a neighborhood organization pursuant to section 122.95 of the Revised Code;

(2) A victim's right to attend a proceeding before a grand jury, in a juvenile case, or in a criminal case pursuant to a subpoena without being discharged from his employment, having his employment terminated, having his pay decreased or withheld, or being otherwise punished, penalized, or threatened as a result of time lost from regular employment because of his attendance at the proceeding pursuant to the subpoena as set forth in section 2151.211, 2939.121, or 2945.451 of the Revised Code;

(3) The potential availability pursuant to section 2151.411 of the Revised Code of a forfeited recognizance to pay damages caused by a child when the delinquency of the child or child's violation of probation is found to be proximately caused by the failure of the child's parent or guardian to subject the child to reasonable parental authority or to faithfully discharge the conditions of probation;

(4) The availability of awards of reparations pursuant to sections 2743.51 to 2743.72 of the Revised Code for injuries caused by criminal offenses;

(5) The right of the victim to receive in certain criminal cases, pursuant to section 2937.081 of the Revised Code, notice of the date, time, and place of the trial in the case or, if there will not be a trial, the date, time, and place at which the prosecutor, as defined in section 2937.01 of the Revised Code, will enter a nolle prosequi, a plea of guilty or no contest will be entered, or the final disposition of the case will be made;

(6) If the victim, or a representative member of the victim's family if the victim died as a result of the criminal act, attends certain criminal proceedings, the right of that victim or the representative member of his family to receive, pursuant to section 2943.041 or 2945.07 of the Revised Code, notice of the name of the person charged with the violation, the case or docket number assigned to the charge, and a telephone number or numbers that can be called to obtain information about the disposition of the case;

(7) If the victim, or a representative member of the victim's family if the victim died as a result of the criminal act, attends certain criminal proceedings,

the authority of the court, pursuant to section 2943.041 or 2945.07 of the Revised Code, to permit the victim or the representative member of his family, in the court's discretion and subject to any terms set by the court, to make a statement about the victimization, or if applicable, about the sentencing of the offender;

(8) The opportunity to obtain a court order, pursuant to section 2945.04 of the Revised Code, to prevent or stop the commission of the offense of intimidation of a crime victim or witness;

(9) If the victim, or a representative member of the victim's family if the victim died as a result of the criminal act, attends certain criminal proceedings, the right, pursuant to section 2967.12 of the Revised Code, to receive notice of any pending commutation, pardon, or parole for the person who committed the offense against the victim and to send a written statement relative to the victimization and the pending action to the adult parole authority;

(10) The right of the victim to bring a civil action pursuant to sections 2969.01 to 2969.06 of the Revised Code to obtain money from the offender's profit fund;

(11) The right, pursuant to section 3109.09 of the Revised Code, to maintain a civil action to recover compensatory damages not exceeding three thousand dollars and costs from the parents having the custody and control of a minor who willfully damages property through the commission of an act that would be a theft offense, as defined in section 2913.01 of the Revised Code, if committed by an adult;

(12) The right, pursuant to section 3109.10 of the Revised Code, to maintain a civil action to recover compensatory damages not exceeding two thousand dollars and costs from the parents having the custody and control of a minor who willfully and maliciously assaults a person;

(13) The possibility of receiving restitution from an offender or a delinquent child pursuant to section 2151.355, 2929.11, or 2929.21 of the Revised Code.

(B)(1)(a) Any prosecuting attorney, assistant prosecuting attorney, city director of law, assistant director of law, village solicitor, assistant village solicitor, or similar chief legal officer of a municipal corporation or his assistant who prosecutes, an offense committed in this state, upon first contact with the victim of the offense, his family, or his dependents, shall give the victim, his family, or his dependents a copy of the pamphlet prepared pursuant to division (A) of this section and explain, upon request, the information in the pamphlet to the victim, his family, or his dependents.

(b) Any law enforcement agency that investigates an offense committed in this state shall give the victim of the offense, his family, or his dependents a copy of the pamphlet prepared pursuant to division (A) of this section at one of the following times:

(i) Upon first contact with the victim, his family, or his dependents;

(ii) If the offense is an offense of violence, the circumstances of the offense and the condition of the victim, his family, or his dependents indicate that the victim, his family, or his dependents will not be able to understand the significance of the pamphlet upon first contact with the agency, and the agency anticipates that it will have an additional contact with the victim, his family, or his dependents, upon the agency's second contact with the victim, his family, or his dependents.

If the agency does not give the victim, his family, or his dependents a copy of the pamphlet upon first contact with them and does not have a second contact with the victim, his family, or his dependents, the agency shall mail a copy of the pamphlet to the victim, his family, or his dependents at their last known address.

(2) The failure of a law enforcement agency or of a prosecuting attorney, assistant prosecuting attorney, director of law, assistant director of law, village solicitor, assistant village solicitor, or similar chief legal officer of a municipal corporation or his assistant to give, as required by division (B)(1) of this section, the victim of an offense, his family, or his dependents a copy of the pamphlet prepared pursuant to division (A) of this section does not give, and shall not be construed as giving, the victim, his family, or his dependents any rights under section 122.95, 2743.51 to 2743.72, 2937.081, 2943.041, 2945.04, 2945.07, 2967.12, 2969.01 to 2969.06, 3109.09, or 3109.10 of the Revised Code or under any other provision of the Revised Code and does not affect, and shall not be construed as affecting, any right under those sections.

(3) A law enforcement agency which distributes a copy of the pamphlet prepared pursuant to division (A) of this section shall not be required to distribute a copy of an information card or other printed material provided by the clerk of the court of claims pursuant to section 2743.71 of the Revised Code.

(C) The cost of printing and distributing the pamphlet prepared pursuant to division (A) of this section shall be paid out of the reparations fund, created pursuant to section 2743.191 of the Revised Code, in accordance with division (D) of that section.

HISTORY: 1986 H 657, eff. 9-12-86

#### CROSS REFERENCES

Reparations fund, publicity expenses, 2743.191

## BUREAU OF CRIMINAL IDENTIFICATION AND INVESTIGATION

### 109.51 Creation of bureau of criminal identification and investigation

There is hereby created in the office of the attorney general, a bureau of criminal identification and investigation to be located at the site of the London correctional institution. The attorney general shall appoint a superintendent of said bureau. The superintendent shall appoint, with the approval of the attorney general, such assistants as are necessary to carry out the functions and duties of the bureau as contained in sections 109.51 to 109.63, inclusive, of the Revised Code.

HISTORY: 130 v H 263, eff. 9-24-63

#### CROSS REFERENCES

Department of mental health, written report regarding criminal records of any applicant, 5119.072

Department of mental retardation and developmental disabilities, persons convicted of certain offenses, not to be employed; enforcement, 5123.081

OJur 2d: 49, Sheriffs, Marshals, and Constables § 19

OJur 3d: 25, Criminal Law § 89

#### NOTES ON DECISIONS AND OPINIONS

#### ANNOTATIONS FROM FORMER ANALOGOUS SECTION

5149.01 CREATION OF BUREAU OF CRIMINAL IDENTIFICATION AND INVESTIGATION

1927 OAG 6. The bureau of criminal identification and investigation may make such reasonable rules as it deems just as to what evidence should be furnished said bureau that a nolle prosequi had been entered.

1925 OAG 2328. The county commissioners have no authority to establish a bureau for criminal identification within their county.

### 109.52 Criminal analysis laboratory; investigators and technicians

The bureau of criminal identification and investigation may operate and maintain a criminal analysis laboratory and mobile units thereof, create a staff of investigators and technicians skilled in the solution and control of crimes and criminal activity, keep statistics and other necessary data, assist in the prevention of crime, and engage in such other activities as will aid law enforcement officers in solving crimes and controlling criminal activity.

HISTORY: 130 v H 263, eff. 9-24-63

#### CROSS REFERENCES

OJur 3d: 25, Criminal Law § 89



**109.53 Equipment and furnishings of the bureau**

The bureau of criminal identification and investigation shall be supplied with furniture, fixtures, apparatus, vehicles, and materials necessary to carry out the functions and duties of the bureau as contained in sections 109.51 to 109.63, inclusive, of the Revised Code.

**HISTORY:** 130 v H 263, eff. 9-24-63

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89

**109.54 Intergovernmental cooperation; drug investigations; recording and televising equipment for child sex offense victims; list of persons to question sex offense victims**

(A) The bureau of criminal identification and investigation may investigate any criminal activity in this state which is of statewide or intercounty concern when requested by local authorities and may aid federal authorities, when requested, in their investigation of any criminal activity in this state. The bureau may investigate any criminal activity in this state involving drug abuse or illegal drug distribution prohibited under Chapter 3719. or 4729. of the Revised Code. The superintendent and any agent of the bureau may participate, as the director of an organized crime task force established under section 177.02 of the Revised Code or as a member of the investigatory staff of such a task force, in an investigation of organized criminal activity anywhere within this state under sections 177.01 to 177.03 of the Revised Code.

(B) The bureau may provide such trained investigative personnel and specialized equipment as may be requested by any sheriff, chief of police, or other law officer to aid and assist such officer in the investigation and solution of any crime or the control of any criminal activity occurring within his jurisdiction. This assistance shall be furnished by the bureau without disturbing or impairing any of the existing law enforcement authority or the prerogatives of local law enforcement authorities or officers. Investigators provided pursuant to this section, or engaged in an investigation pursuant to section 109.83 of the Revised Code, may go armed in the same manner as sheriffs and regularly appointed police officers under section 2923.12 of the Revised Code.

(C)(1) The bureau shall obtain recording equipment that can be used to record depositions of the type described in division (A) of section 2151.3511 and division (A) of section 2907.41 of the Revised Code, or testimony of the type described in division (D) of section 2151.3511 and division (D) of section 2907.41 or in division (C) of section 2937.11 of the Revised Code, shall obtain closed circuit equipment

that can be used to televise testimony of the type described in division (C) of section 2151.3511 and division (C) of section 2907.41 or in division (B) of section 2937.11 of the Revised Code, and shall provide such equipment, upon request, to any court for use in recording any such deposition or testimony or in televising such testimony in accordance with the applicable division.

(2) The bureau shall obtain the names, addresses, and telephone numbers of persons who are experienced in questioning children in relation to an investigation of a violation of section 2907.02, 2907.03, 2907.04, 2907.05, 2907.06, 2907.12, 2907.21, 2907.31, 2907.32, 2907.321, 2907.322, or 2907.323, or division (B)(5) of section 2919.22 of the Revised Code, and shall maintain a list of those names, addresses, and telephone numbers, which list shall include a classification of the names, addresses, and telephone numbers by appellate district. Upon request, the bureau shall provide any county sheriff, chief of police, prosecuting attorney, village solicitor, city director of law, or similar chief legal officer with the name, address, and telephone number of any person contained in the list.

**HISTORY:** 1986 H 108, eff. 10-14-86  
1986 S 74; 1970 H 956; 130 v H 263

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89; 29, Criminal Law § 2277; 50 Food, Drugs, Poisons, and Hazardous Substances § 74, 77

**109.55 Coordination of law enforcement activities**

The superintendent of the bureau of criminal identification and investigation shall recommend cooperative policies for the coordination of the law enforcement work and crime prevention activities of all state and local agencies and officials having law enforcement duties to promote cooperation between such agencies and officials, to secure effective and efficient law enforcement, to eliminate duplication of work, and to promote economy of operation in such agencies.

In formulating and recommending cooperative policies, the superintendent shall emphasize the provisions of section 2901.30 of the Revised Code.

The superintendent shall develop procedures and forms to implement section 2901.30 of the Revised Code.

**HISTORY:** 1984 S 321, eff. 4-9-85  
130 v H 263

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89

**109.56 Training local law enforcement authorities**

The bureau of criminal identification and investigation shall, where practicable, assist in training local law enforcement officers in crime prevention, detection, and solution when requested by local authorities, and, where practicable, furnish instruction to sheriffs, chiefs of police, and other law officers in the establishment of efficient local bureaus of identification in their districts.

**HISTORY:** 130 v H 263, eff. 9-24-63

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89

**109.57 Duties of the superintendent of the bureau**

(A) The superintendent of the bureau of criminal identification and investigation shall procure and file for record photographs, pictures, descriptions, fingerprints, measurements, and such other information as may be pertinent, of all persons who have been convicted of a felony or any crime constituting a misdemeanor on the first offense and a felony on subsequent offenses, within the state, and of all well known and habitual criminals, from wherever procurable. The person in charge of any state correctional institution and the person in charge of any state institution having custody of a person suspected of having committed a felony or any crime constituting a misdemeanor on the first offense and a felony on subsequent offenses, shall furnish such material to the superintendent of the bureau upon request. Fingerprints, photographs, or other descriptive information of a child under eighteen years of age shall not be procured by the superintendent or furnished by any person in charge of any state correctional institution, except as may be authorized in section 2151.313 of the Revised Code. Every court of record in this state shall send to the superintendent of the bureau a weekly report containing a summary of each case involving a felony or any crime constituting a misdemeanor on the first offense and a felony on subsequent offenses. Such summary shall include the style and number of the case, the dates of arrest, commencement of trial, and conviction, a statement of the offense and the conduct which constituted it, and the sentence or terms of probation imposed, or other disposition of the offender. The superintendent shall cooperate with and assist sheriffs, chiefs of police, and other law officers in the establishment of a complete system of criminal identification and in obtaining fingerprints and other means of identification of all persons arrested on charge of felony or any crime constituting a misdemeanor on the first offense and a felony on subsequent offenses. He shall also file for record the fingerprint impressions of all persons confined in any workhouse, jail, reformatory, or peni-

tentiary, for the violation of state laws, and such other information as he may receive from law enforcement officials of the state and its subdivisions.

The superintendent shall carry out sections 2950.01 to 2950.08 of the Revised Code, in regard to the registration of habitual sex offenders.

(B) The superintendent shall prepare and furnish to every state penal and reformatory institution and to every court of record in this state standard forms for reporting the information required under division (A) of this section.

(C) The superintendent may operate a center for electronic, automated, or other data processing for the storage and retrieval of information, data, and statistics pertaining to criminals, criminal activity, crime prevention, law enforcement, and criminal justice, and may establish and operate a statewide communications network to gather and disseminate information, data, and statistics for the use of law enforcement agencies.

(D) The information and materials furnished to the superintendent pursuant to division (A) of this section are not public records under section 149.43 of the Revised Code.

(E) The attorney general shall adopt rules, in accordance with Chapter 119. of the Revised Code, setting forth the procedure by which a person may receive or release information gathered by the superintendent pursuant to division (A) of this section. A reasonable fee may be charged for this service.

**HISTORY:** 1984 H 235, eff. 6-7-84

1980 H 736; 1977 H 1; 1970 H 956; 130 v S 160, H 263

**CROSS REFERENCES**

Crime statistics, compilation by prosecuting attorney, 309.15

Unclaimed or forfeited computers or software, donation to law enforcement agency, 2933.41

OJur 2d: 47, Records and Recordings § 2, 21

OJur 3d: 25, Criminal Law § 89; 46, Family Law § 428

Am Jur 2d: 21, Criminal Law § 799, 1020

**NOTES ON DECISIONS AND OPINIONS****ANNOTATIONS FROM FORMER ANALOGOUS SECTION****5149.03 DUTIES OF THE SUPERINTENDENT OF THE BUREAU**

1952 OAG 1771. Police officers may not forward fingerprints of juveniles to the state bureau of criminal identification, and may not procure and file for record the fingerprints of juveniles who are in any place of confinement under a commitment by a juvenile court on a charge of delinquency.

1927 OAG 6. Upon a nolle prosequi being entered under provisions of former GC 2919 (Repealed) any photographs, pictures, descriptions, fingerprints, measurements, and such other information as may be pertinent, taken by virtue of this section, of an accused who is not a well-known and habitual criminal, or who is not confined in any workhouse,

jail, reformatory or penitentiary for the violation of state laws, shall be given to the accused upon his request.

1925 OAG 2328. Chief of police, marshals and sheriffs may take fingerprints, etc., of first and second offenders against the state liquor laws at their discretion, and when they exercise such discretion the superintendent of the state bureau of criminal identification and investigation is entitled to copies thereof.

**109.571 Law enforcement communications committee created; duties**

(A) There is hereby created a law enforcement communications committee, consisting of the superintendent of the bureau of criminal identification and investigation as chairman, and four members appointed by the superintendent to serve at his pleasure, one each of whom shall be a representative of the office of budget and management, the division of state highway patrol, the county sheriffs, and the chiefs of police.

(B) The committee shall meet at least once every six months, or more often upon call of the superintendent or the written request of any two members. Committee members shall receive no compensation for their services as such, but are entitled to their actual and necessary expenses incurred in the performance of committee duties, as determined by the state employees compensation board.

(C) The committee shall aid and encourage coordination and cooperation among law enforcement agencies in the operation and utilization of data processing facilities and equipment, and a statewide law enforcement communications network.

HISTORY: 1973 S 174, eff. 12-4-73  
1970 H 956

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 91

**109.58 Superintendent shall prepare a standard fingerprint impression sheet; may provide to schools**

The superintendent of the bureau of criminal identification and investigation shall prepare standard impression sheets on which fingerprints may be made in accordance with the fingerprint system of identification. Such sheets may provide for other descriptive matter which the superintendent may prescribe. Such sheets shall be furnished to each sheriff, chief of police, and person in charge of every workhouse, reformatory, or penitentiary within the state. Upon the request of the board of education of a school district or of the principal or chief administrative officer of a nonpublic school, the superintendent shall provide standard impression sheets to the district or

school for use in their fingerprinting programs under section 3313.96 of the Revised Code.

HISTORY: 1984 S 321, eff. 4-9-85  
130 v H 263

**CROSS REFERENCES**

Missing children informational programs, fingerprinting of students, procedure, 3313.96

OJur 3d: 25, Criminal Law § 89

**109.59 Fingerprint impression and descriptive measurement records**

The sheriff, chief of police, or other person in charge of each prison, workhouse, reformatory, or penitentiary shall send to the bureau of criminal identification and investigation, on forms furnished by the superintendent of such bureau, such fingerprint impressions and other descriptive measurements which the superintendent may require. Such information shall be filed, classified, and preserved by the bureau.

HISTORY: 130 v H 263, eff. 9-24-63

**CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 90

**109.60 Duty of sheriffs and chiefs of police to take fingerprints; report; exception**

The sheriffs of the several counties and the chiefs of police of cities shall immediately upon the arrest of any person for any felony, on suspicion of any felony, or for a crime constituting a misdemeanor on the first offense and a felony on subsequent offenses, take his fingerprints, or cause the same to be taken, according to the fingerprint system of identification on the forms furnished by the superintendent of the bureau of criminal identification and investigation, and forward them, together with such other descriptions<sup>1</sup> as may be required and with the history of the offense committed, to the bureau to be classified and filed. Should any accused be found not guilty of the offense charged or a nolle prosequi entered in any case, then the fingerprints and description shall be given to the accused upon his request. The superintendent shall compare the descriptions received with those already on file in the bureau, and if he finds that the person arrested has a criminal record or is a fugitive from justice or wanted by any jurisdiction in this or any other state or the United States or a foreign country for any offense, he shall at once inform the arresting officer of such fact and give appropriate notice to the proper authorities in the jurisdiction in which such person is wanted, or, if such jurisdiction is a foreign country, give appropriate notice to federal authorities for transmission to such foreign country. The names,

under which each person whose identification is thus filed is known, shall be alphabetically indexed by the superintendent.

This section does not apply to a violator of a city ordinance unless the officers have reason to believe that such person is a past offender, or the crime is one constituting a misdemeanor on the first offense and a felony on subsequent offenses, or unless it is advisable for the purpose of subsequent identification. This section does not apply to any child under eighteen years of age, except as provided in section 2151.313 of the Revised Code.

**HISTORY:** 1977 S 170, eff. 11-16-77  
1970 H 956; 130 v H 263

<sup>1</sup>Prior and current versions differ although no amendment to this language was indicated in 1977 S 170: "descriptions" appeared as "description" in 1970 H 956.

#### **CROSS REFERENCES**

OJur 2d: 49, Sheriffs, Marshals, and Constables § 19  
OJur 3d: 25, Criminal Law § 90

#### **NOTES ON DECISIONS AND OPINIONS**

283 FSupp 217, 15 Misc 55 (ND Ohio 1968), *United States v Laub Baking Co.* An Ohio sheriff has the power to fingerprint persons arrested for the commission of a misdemeanor both by virtue of 109.60 et seq., and the power implied from his duties to execute the criminal laws of the state.

#### **ANNOTATIONS FROM FORMER ANALOGOUS SECTION**

5149.06 DUTY OF SHERIFFS AND CHIEFS OF POLICE TO TAKE FINGERPRINTS: REPORT

1929 OAG 497. GC 1841-13 to 1841-21 (RC 5149.01 to 5149.09) do not confer any right upon sheriffs of the several counties of the state, chiefs of police of cities and marshals of villages to take fingerprints before arrest of a person suspected of committing a crime; however, officers have the right, generally, to subject persons whom they have reasonable grounds to believe have committed a felony, to a compulsory physical examination, which includes the taking of fingerprints for the purpose of ascertaining their identity.

#### **109.61 Descriptions, fingerprints, and photographs sent to bureau by sheriffs and chiefs of police**

Each sheriff or chief of police shall furnish the bureau of criminal identification and investigation with descriptions, fingerprints, photographs, and measurements of:

(A) Persons arrested who in such police official's judgment are wanted for serious offenses, are fugitives from justice, or in whose possession at the time of arrest are found goods or property reasonably believed to have been stolen;

(B) All persons in whose possession are found burglar outfits, burglar tools, or burglar keys, or who have in their possession high power explosives reasonably believed to be intended to be used for unlawful purposes;

(C) Persons who are in possession of infernal machines or other contrivances in whole or in part and reasonably believed by said sheriffs or chiefs of police to be intended to be used for unlawful purposes;

(D) All persons carrying concealed firearms or other deadly weapons reasonably believed to be carried for unlawful purposes;

(E) All persons who have in their possession inks, dies, paper, or other articles necessary in the making of counterfeit bank notes, or in the alteration of bank notes, or dies, molds, or other articles necessary in the making of counterfeit money and reasonably believed to be intended to be used by them for such unlawful purposes.

**HISTORY:** 130 v H 263, eff. 9-24-63

#### **CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 90

#### **109.62 Interstate, national, and international cooperation**

The superintendent of the bureau of criminal identification and investigation shall co-operate with bureaus in other states and with the federal bureau of investigation to develop and carry on a complete interstate, national, and international system of criminal identification and investigation.

**HISTORY:** 130 v H 263, eff. 9-24-63

#### **CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89

#### **109.63 Superintendent and assistants may testify in court**

The superintendent of the bureau of criminal identification and investigation and his assistants employed in accordance with section 109.51 of the Revised Code may testify in any court in this state to the same extent as any law enforcement officer in this state.

**HISTORY:** 130 v H 263, eff. 9-24-63

#### **CROSS REFERENCES**

OJur 3d: 25, Criminal Law § 89

#### **109.64 Information bulletin concerning missing children**

The bureau of criminal identification and investigation shall prepare a periodic information bulletin concerning missing children who it determines may be present in this state. The bureau shall compile the bulletin from information contained in the national crime information center computer. The bulletin shall

indicate the names and addresses of these minors who are the subject of missing children cases, and other information that the superintendent of the bureau considers appropriate. The bulletin shall contain a reminder to law enforcement agencies of their responsibilities under section 2901.30 of the Revised Code.

The bureau shall send a copy of each periodic bulletin prepared pursuant to this section to each law enforcement agency in this state and to the department of education for use in connection with its responsibilities under division (B) of section 3301.25 of the Revised Code. The bureau shall provide a copy of the bulletin, upon request, to other persons or entities. The superintendent, with the approval of the attorney general, may establish a reasonable fee for a copy of a bulletin provided to persons or entities other than law enforcement agencies in this or other states or of the federal government, the department of education, governmental entities of this state, and libraries in this state.

As used in this section, "missing children," "information," and "minor" have the same meanings as in section 2901.30 of the Revised Code.

**HISTORY:** 1984 S 321, eff. 4-9-85

#### **CROSS REFERENCES**

Department of education, distribution of periodic information bulletin, notification procedure, 3301.25

OJur 3d: 25, Criminal Law § 89

### **OHIO PEACE OFFICER TRAINING COUNCIL**

#### **109.71 Creation of Ohio peace officer training council; members; definition of "peace officer"**

*Note:* See also following version of this section, eff. 12-31-87.

There is hereby created in the office of the attorney general the Ohio peace officer training council. The council shall consist of nine members appointed by the governor with the advice and consent of the senate, and selected as follows: one member representing the public; two members who are incumbent sheriffs; two members who are incumbent chiefs of police; one member from the bureau of criminal identification and investigation; one member from the state highway patrol; one member who is the special agent in charge of a field office of the federal bureau of investigation in this state; and one member from the state department of education, trade and industrial education services, law enforcement training.

As used in sections 109.71 to 109.77 of the Revised Code:

(A) "Peace officer" means:

(1) A deputy sheriff, marshal, deputy marshal, member of the organized police department of a municipal corporation, member of a police force employed by a metropolitan housing authority under division (D) of section 3735.31 of the Revised Code, or township constable, who is commissioned and employed as a peace officer by a political subdivision of this state or by a metropolitan housing authority, and whose primary duties are to preserve the peace, to protect life and property, and to enforce the laws of Ohio, ordinances of a municipal corporation, or regulations of a board of county commissioners or board of township trustees, or any such laws, ordinances, or regulations;

(2) A policeman who is employed by a railroad company and appointed and commissioned by the governor pursuant to sections 4973.17 to 4973.22 of the Revised Code;

(3) Employees of the department of taxation engaged in the enforcement of Chapter 5743. of the Revised Code, and designated by the tax commissioner for peace officer training for purposes of the delegation of investigation powers under section 5743.45 of the Revised Code;

(4) An undercover drug agent;

(5) Liquor control investigators in the enforcement division and the intelligence division of the department of liquor control engaged in the enforcement of Chapter 4301. of the Revised Code;

(6) An employee of the department of natural resources who is a park officer designated pursuant to section 1541.10, a forest officer designated pursuant to section 1503.29, a game protector designated pursuant to section 1531.13, or a state watercraft officer designated pursuant to section 1547.521 of the Revised Code;

(7) An employee of a park district who is designated pursuant to section 511.232 or 1545.13 of the Revised Code;

(8) An employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code;

(9) A police officer who is employed by a hospital that employs and maintains its own proprietary police department or security department, and who is appointed and commissioned by the governor pursuant to sections 4973.17 to 4973.22 of the Revised Code.

(B) "Undercover drug agent" has the same meaning as in division (B)(2) of section 109.79 of the Revised Code.

(C) "Crisis intervention training" means training in the use of interpersonal and communication skills to most effectively and sensitively interview victims of rape and felonious sexual penetration.

(D) "Missing children" has the same meaning as in section 2901.30 of the Revised Code.

This section is an interim section effective until December 31, 1987.

**HISTORY:** 1986 S 364, § 1, eff. 3-17-87  
1986 S 278, § 1; 1984 H 129, § 1, S 321, H 435, H 759, S 85; 1981 H 44; 1977 S 141; 1976 S 272; 1969 H 111, H 575; 131 v H 363

**109.71 Creation of Ohio peace officer training council; members; definition of "peace officer"**

*Note: See also preceding version of this section, in effect until 12-31-87.*

There is hereby created in the office of the attorney general the Ohio peace officer training council. The council shall consist of nine members appointed by the governor with the advice and consent of the senate, and selected as follows: one member representing the public; two members who are incumbent sheriffs; two members who are incumbent chiefs of police; one member from the bureau of criminal identification and investigation; one member from the state highway patrol; one member who is the special agent in charge of a field office of the federal bureau of investigation in this state; and one member from the state department of education, trade and industrial education services, law enforcement training.

As used in sections 109.71 to 109.77 of the Revised Code:

(A) "Peace officer" means:

(1) A deputy sheriff, marshal, deputy marshal, member of the organized police department of a municipal corporation, or township constable, who is commissioned and employed as a peace officer by a political subdivision of this state, and whose primary duties are to preserve the peace, to protect life and property, and to enforce the laws of Ohio, ordinances of a municipal corporation, or regulations of a board of county commissioners or board of township trustees, or any such laws, ordinances, or regulations;

(2) A policeman who is employed by a railroad company and appointed and commissioned by the governor pursuant to sections 4973.17 to 4973.22 of the Revised Code;

(3) Employees of the department of taxation engaged in the enforcement of Chapter 5743. of the Revised Code, and designated by the tax commissioner for peace officer training for purposes of the delegation of investigation powers under section 5743.45 of the Revised Code;

(4) An undercover drug agent;

(5) Liquor control investigators in the enforcement division and the intelligence division of the department of liquor control engaged in the enforcement of Chapter 4301. of the Revised Code;

(6) An employee of the department of natural resources who is a park officer designated pursuant to section 1541.10, a forest officer designated pursuant

to section 1503.29, a game protector designated pursuant to section 1531.13, or a state watercraft officer designated pursuant to section 1547.521 of the Revised Code;

(7) An employee of a park district who is designated pursuant to section 511.232 or 1545.13 of the Revised Code;

(8) An employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code;

(9) A policeman who is employed by a hospital that employs and maintains its own proprietary police department or security department, and who is appointed and commissioned by the governor pursuant to sections 4973.17 to 4973.22 of the Revised Code.

(B) "Undercover drug agent" has the same meaning as in division (B)(2) of section 109.79 of the Revised Code.

(C) "Crisis intervention training" means training in the use of interpersonal and communication skills to most effectively and sensitively interview victims of rape and felonious sexual penetration.

(D) "Missing children" has the same meaning as in section 2901.30 of the Revised Code.

**HISTORY:** 1986 S 364, § 3, eff. 12-31-87  
1986 S 364, § 1, S 278, § 1, 3; 1984 H 129, § 1, 3, S 321, H 435, H 759, S 85; 1981 H 44; 1977 S 141; 1976 S 272; 1969 H 111, H 575; 131 v H 363

**CROSS REFERENCES**

See Gotherman & Babbit, Ohio Municipal Law, Text 13.24

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Peace officer training council, examination, OAC 109:2-1-10

Right of sexual offense victim to interview by peace officer with crisis intervention training, 2907.30

Security personnel for licensed bingo games, definition, 2915.01

Private investigators and security guards, basic firearm training program, 4749.10

OJur 2d: 43A, Police § 4

**NOTES ON DECISIONS AND OPINIONS**

29 App(3d) 279, 29 OBR 343 (Portage 1986), State v Giallombardo. A privately employed security guard is not required to provide Miranda warnings upon detaining a shoplifting suspect because a private security guard is not a peace officer under RC 109.71(A)(1) or RC 2935.01(B).

OAG 85-060. Special constables appointed pursuant to RC 1907.201 and RC 1907.211 are not included in the definition of peace officer set forth in RC 109.71(A)(1) and, therefore, need not receive certification from the Ohio peace officer training council.

OAG 84-020. A person designated by the board of directors of a conservancy district, pursuant to RC 6101.75, to police the works of the district is not subject to the training and certification requirements imposed by RC 109.77(A).

OAG 84-008. In order for a person to be a peace officer as defined in RC 109.71(A)(1), three criteria must be met: (1) the person must be appointed to one of the specific positions enumerated therein; (2) the person must be commissioned or employed by a political subdivision of this state; and (3) the person's primary duties must be to preserve the peace, to protect life and property, and to enforce laws, ordinances or regulations.

OAG 81-102. An individual who served as a state highway patrolman on January 1, 1966, did not hold "peace officer" status as defined by RC 109.71(A). Therefore, such an individual must complete the course of training prescribed by the Ohio peace officer training council pursuant to RC 109.71 to 109.77 in order to receive an appointment as a "peace officer."

OAG 70-073. Park district rangers and patrolmen shall attend the Ohio peace officers' training institute and obtain certification upon satisfactory completion of the course.

### **109.72 Membership; appointment; term; meetings; expenses**

Ohio peace officer training council member terms shall be for three years, commencing on the twentieth day of September and ending on the nineteenth day of September. Each member shall hold office from the date of his appointment until the end of the term for which he was appointed. Any member appointed to fill a vacancy occurring prior to the expiration of the term for which his predecessor was appointed shall hold office for the remainder of such term. Any member shall continue in office subsequent to the expiration date of his term until his successor takes office, or until a period of sixty days has elapsed, whichever occurs first. An interim chairman shall be appointed by the governor until such time as the council elects a permanent chairman.

Any member of the council appointed pursuant to section 109.71 of the Revised Code as an incumbent sheriff, incumbent chief of police, representative of the state highway patrol, state department of education, federal bureau of investigation, and bureau of criminal identification and investigation, shall immediately, upon termination of his holding such office, cease to be a member of the council, and a successor shall be appointed.

The council shall meet at least four times each year. Special meetings may be called by the chairman and shall be called by him at the request of the attorney general or upon the written request of five members of the council. The council may establish its own requirements as to quorum and its own procedures with respect to the conduct of its meetings and other affairs; provided, that all recommendations by the council to the attorney general pursuant to section 109.74 of the Revised Code shall require the affirmative vote of five members of the council.

Membership on the council does not constitute the holding of an office, and members of the council shall not be required to take and file oaths of office before

serving on the council. The council shall not exercise any portion of the sovereign power of the state.

The members of the council shall receive no compensation for their services but shall be allowed their actual and necessary expenses incurred in the performance of their duties.

No member of the council shall be disqualified from holding any public office or employment, nor shall he forfeit any such office or employment, by reason of his appointment to the council, notwithstanding any general, special, or local law, ordinance, or city charter to the contrary.

HISTORY: 1973 S 131, eff. 8-21-73  
131 v H 363

### **CROSS REFERENCES**

OJur 2d: 43A, Police § 4

### **109.73 Powers and duties**

(A) The Ohio peace officer training council shall recommend rules to the attorney general with respect to:

(1) The approval, or revocation of approval, of peace officer training schools administered by the state, counties, municipal corporations, public school districts, technical college districts, and the department of natural resources;

(2) Minimum courses of study, attendance requirements, and equipment and facilities to be required at approved state, county, municipal, and department of natural resources peace officer training schools;

(3) Minimum qualifications for instructors at approved state, county, municipal, and department of natural resources peace officer training schools;

(4) The requirements of minimum basic training that peace officers appointed to probationary terms shall complete before being eligible for permanent appointment, which requirements shall include a minimum of fifteen hours of training in the handling of domestic disputes, a minimum of six hours of crisis intervention training, and a specified amount of training in the handling of missing children and child abuse and neglect cases, and the time within which such basic training shall be completed following such appointment to a probationary term;

(5) The requirements of minimum basic training that peace officers not appointed for probationary terms but appointed on other than a permanent basis shall complete in order to be eligible for continued employment or permanent appointment, which requirements shall include a minimum of fifteen hours of training in the handling of domestic disputes, a minimum of six hours of crisis intervention training, and a specified amount of training in the handling of missing children and child abuse and neglect cases, and the time within which such basic training shall be

completed following such appointment on a non-permanent basis;

(6) Categories or classifications of advanced in-service training programs for peace officers, including programs in the handling of domestic disputes, in crisis intervention, and in the handling of missing children and child abuse and neglect cases, and minimum courses of study and attendance requirements with respect to such categories or classifications;

(7) Permitting persons appointed and commissioned as railroad policemen or hospital police officers pursuant to sections 4973.17 to 4973.22 of the Revised Code to attend approved peace officer training schools, including the Ohio peace officer training academy, and to receive certificates of satisfactory completion of basic training programs, if the railroad companies or hospitals sponsoring the policemen or police officers pay the entire cost of the training and certification and if trainee vacancies are available;

(8) Permitting undercover drug agents to attend approved peace officer training schools, other than the Ohio peace officer training academy, and to receive certificates of satisfactory completion of basic training programs, if, for each undercover drug agent, the county, township, or municipal corporation that employs that undercover drug agent pays the entire cost of the training and certification;

(9)(a) The requirements for basic training programs for bailiffs and deputy bailiffs of courts of record of this state and for criminal investigators employed by the state public defender that those persons shall complete before they may carry a firearm while on duty;

(b) The requirements for any training received by a bailiff or deputy bailiff of a court of record of this state or by a criminal investigator employed by the state public defender prior to June 6, 1986 that is to be considered equivalent to the training described in division (A)(9)(a) of this section.

(10) Establishing minimum qualifications and requirements for certification for dogs utilized by law enforcement agencies.

(B) The council shall appoint an executive director, with the approval of the attorney general, who shall hold office during the pleasure of the council. The executive director shall perform such duties as may be assigned to him by the council. He shall receive a salary fixed pursuant to Chapter 124. of the Revised Code, and reimbursement for expenses within the amounts available by appropriation. The executive director may appoint such officers, employees, agents, and consultants as he considers necessary, prescribe their duties, and provide for reimbursement of their expenses within the amounts available for reimbursement by appropriation and with the approval of the council.

(C) The council may:

(1) Recommend studies, surveys, and reports to be made by the executive director regarding the carrying out of the objectives and purposes of sections 109.71 to 109.77 of the Revised Code;

(2) Visit and inspect any peace officer training school that has been approved by the executive director or for which application for approval has been made;

(3) Make recommendations, from time to time, to the executive director, the attorney general, and the general assembly, regarding the carrying out of the purposes of sections 109.71 to 109.77 of the Revised Code;

(4) Report to the attorney general from time to time, and to the governor and the general assembly at least annually, concerning the activities of the council;

(5) Perform such other acts as may be necessary or appropriate to carry out the powers and duties of the council as set forth in sections 109.71 to 109.77 of the Revised Code.

**HISTORY:** 1986 S 364, eff. 3-17-87

1986 S 149; 1984 S 321, H 435, H 759; 1981 H 44; 1978 H 835; 1976 S 272; 1971 S 396; 132 v H 93; 131 v H 363

#### **CROSS REFERENCES**

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Peace officer training for criminal investigators employed by state public defender, 120.04

Peace officer training for bailiffs and deputy bailiffs, 1901.32, 2151.13, 2301.12, 2301.15

OJur 2d: 43A, Police § 4

#### **109.74 Promulgation of rules and regulations by attorney general**

The attorney general, in his discretion, may in accordance with Chapter 119. of the Revised Code, adopt and promulgate any or all of the rules and regulations recommended by the Ohio peace officer training council to the attorney general pursuant to section 109.73 of the Revised Code. When the attorney general promulgates any rule or regulation recommended by the council, he shall transmit a certified copy thereof to the secretary of state.

**HISTORY:** 131 v H 363, eff. 9-6-65

#### **CROSS REFERENCES**

See Baldwin's Ohio Township Law, Text 21.05

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

OJur 2d: 43A, Police § 4



**NOTES ON DECISIONS AND OPINIONS**

OAG 70-073. Park district rangers and patrolmen shall attend the Ohio peace officers' training institute and obtain certification upon satisfactory completion of the course.

**109.741 Training in handling children's cases**

The attorney general shall adopt, in accordance with Chapter 119, or pursuant to section 109.74 of the Revised Code, rules governing the training of peace officers in the handling of missing children and child abuse and neglect cases. The rules shall specify the amount of that training necessary for the satisfactory completion of basic training programs at approved peace officer training schools, other than the Ohio peace officer training academy and the time within which a peace officer is required to receive that training, if he receives his appointment as a peace officer before receiving that training.

**HISTORY:** 1985 S 84, eff. 4-9-85  
1984 S 321

**109.742 Rules on training in crisis intervention**

The attorney general shall adopt, in accordance with Chapter 119, or pursuant to section 109.74 of the Revised Code, rules governing the training of peace officers in crisis intervention. The rules shall specify six or more hours of that training for the satisfactory completion of basic training programs at approved peace officer training schools, other than the Ohio peace officer training academy.

**HISTORY:** 1984 H 435, eff. 4-4-85

**109.75 Executive director**

The executive director of the Ohio peace officer training council, on behalf of the council, shall have the following powers and duties, which shall be exercised with the general advice of the council and only in accordance with section 109.751 of the Revised Code and the rules adopted pursuant to that section, and with the rules adopted by the attorney general pursuant to sections 109.74, 109.741, and 109.742 of the Revised Code:

(A) To approve peace officer training schools administered by the state, counties, municipal corporations, and the department of natural resources, to issue certificates of approval to approved schools, and to revoke an approval or certificate;

(B) To certify, as qualified, instructors at approved peace officer training schools and to issue appropriate certificates to these instructors;

(C) To certify peace officers who have satisfactorily completed basic training programs and to issue appropriate certificates to these peace officers;

(D) To cause studies and surveys to be made relating to the establishment, operation, and approval of state, county, and municipal peace officer training schools;

(E) To consult and cooperate with state, county, and municipal peace officer training schools for the development of advanced in-service training programs for peace officers;

(F) To consult and cooperate with universities, colleges, and institutes for the development of specialized courses of study in the state for peace officers in police science and police administration;

(G) To consult and cooperate with other departments and agencies of the state and federal government concerned with peace officer training;

(H) To perform such other acts as may be necessary or appropriate to carry out his powers and duties as set forth in sections 109.71 to 109.77 of the Revised Code;

(I) To report to the council at each regular meeting of the council and at such other times as may be required.

**HISTORY:** 1986 H 428, eff. 12-23-86  
1984 S 321, H 435, H 759; 1981 H 44; 131 v H 363

**CROSS REFERENCES**

See Baldwin's Ohio Township Law, Text 99.04

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Traffic laws, power of arrest for violations on state highways, 4513.39

OJur 2d: 43A, Police § 4

OJur 3d: 7, Automobiles and Other Vehicles § 295

**NOTES ON DECISIONS AND OPINIONS**

OAG 66-137. Each township constable appointed on a permanent basis after January 1, 1966, pursuant to RC 509.01, and each chief and member of a township police district, appointed on a permanent basis after January 1, 1966, pursuant to RC 505.01, must have been certified by the executive director of the Ohio peace officer training council as having completed an approved state, county, or municipal police basic training program.

**109.751 Approval of schools; attendance of undercover drug agents**

(A) The executive director of the Ohio peace officer training council shall not approve, or issue a certificate of approval to, a peace officer training school pursuant to section 109.75 of the Revised Code unless the school agrees to permit, in accordance with rules adopted by the attorney general pursuant to division (C) of this section, undercover drug agents to attend its basic training programs. The executive director shall revoke his approval, and the certificate of approval of, a peace officer training school that

does not permit, in accordance with rules adopted by the attorney general pursuant to division (C) of this section, undercover drug agents to attend its basic training programs.

This division does not apply to peace officer training schools for employees of conservancy districts who are designated pursuant to section 6101.75 of the Revised Code or for park officers, forest officers, game protectors, or state watercraft officers of the department of natural resources.

(B)(1) A peace officer training school is not required to permit an undercover drug agent, a bailiff or deputy bailiff of a court of record of this state, or a criminal investigator employed by the state public defender to attend its basic training programs if:

(a) In the case of the Ohio peace officer training academy, the employer county, township, municipal corporation, court, or state public defender or the particular undercover drug agent, bailiff, deputy bailiff, or criminal investigator has not paid the tuition costs of training in accordance with section 109.79 of the Revised Code;

(b) In the case of other peace officer training schools, the employer county, township, municipal corporation, court, or state public defender fails to pay the entire cost of the training and certification.

(2) A training school shall not permit a bailiff or deputy bailiff of a court of record of this state, or a criminal investigator employed by the state public defender to attend its basic training programs unless the employing court of the bailiff or deputy bailiff or the state public defender, whichever is applicable, has authorized the bailiff, deputy bailiff, or investigator to attend the school.

(C) The attorney general shall adopt, in accordance with Chapter 119. or pursuant to section 109.74 of the Revised Code, rules governing the attendance of undercover drug agents at approved peace officer training schools, other than the Ohio peace officer training academy, and the certification of the agents upon their satisfactory completion of basic training programs.

**HISTORY:** 1986 H 428, eff. 12-23-86  
1986 S 278, S 149; 1984 H 759; 1981 H 44

#### **CROSS REFERENCES**

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

#### **109.76 Construction of act**

Nothing in sections 109.71 to 109.77 of the Revised Code shall be construed to except any peace officer, or other officer or employee from the provisions of Chapter 124. of the Revised Code.

**HISTORY:** 1977 H 1, eff. 8-26-77  
131 v H 363

#### **CROSS REFERENCES**

OJur 2d: 43A, Police § 4

#### **109.77 Certificate necessary for appointment, training in domestic matters; prohibition**

*Note: See also following version of this section, eff. 12-31-87.*

(A) Notwithstanding any general, special, or local law or charter to the contrary, and except as provided in division (C) of this section, no person shall receive an original appointment on a permanent basis as a peace officer of any county, township, municipal corporation, or metropolitan housing authority, as a park officer, forest officer, game protector, or state watercraft officer of the department of natural resources, as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, as an employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code, or as a state university law enforcement officer unless the person previously has been awarded a certificate by the executive director of the Ohio peace officer training council, attesting to his satisfactory completion of an approved state, county, municipal, or department of natural resources peace officer basic training program, and every person who is appointed on a temporary basis or for a probationary term or on other than a permanent basis as a peace officer of any county, township, municipal corporation, or metropolitan housing authority, as a park officer, forest officer, game protector, or state watercraft officer of the department of natural resources, as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, or as an employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code shall forfeit his position as such unless he previously has satisfactorily completed, or within the time prescribed by rules promulgated by the attorney general pursuant to section 109.74 of the Revised Code, satisfactorily completes a state, county, municipal, or department of natural resources peace officer basic officer training program for temporary or probationary officers and is awarded a certificate by the director attesting to the satisfactory completion of the program, which program shall include at least fifteen hours of training in the handling of domestic dispute problems and at least six hours of crisis intervention training. The requirement to complete fifteen hours of training in the handling of domestic dispute problems does not apply to any person serving as a peace officer on March 27, 1979, and the requirement to complete six hours of training in crisis intervention does not apply to any person serving as a peace officer on April 4, 1985. Any person who is serving as a peace officer on April 4, 1985, who terminates his employment after that date, and

who is subsequently hired as a peace officer by the same or another law enforcement agency shall complete the six hours of training in crisis intervention within the time prescribed by rules promulgated by the attorney general pursuant to section 109.742 of the Revised Code. No peace officer shall have his employment terminated and then be reinstated with intent to circumvent this section.

This division does not apply to any person serving on a permanent basis on March 28, 1985, as a park officer, forest officer, game protector, or state watercraft officer of the department of natural resources or as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, or to any person serving on a permanent basis on March 6, 1986 as an employee of a conservancy district designated pursuant to section 6101.75 of the Revised Code.

(B) No person shall, after September 20, 1984, receive an original appointment on a permanent basis as a liquor control investigator in the enforcement division or intelligence division of the department of liquor control, engaged in the enforcement of Chapter 4301. of the Revised Code, unless the person previously has been awarded a certificate by the executive director of the Ohio peace officer training council attesting to his satisfactory completion of an approved police basic training program; and every person who is appointed on a temporary basis or for a probationary term or on other than a permanent basis as a liquor control investigator in the enforcement division or intelligence division of the department of liquor control, engaged in the enforcement of Chapter 4301. of the Revised Code, shall forfeit his position as such unless the person previously has satisfactorily completed, or within one year from the time of his appointment, satisfactorily completes an approved police basic training program.

(C) No bailiff or deputy bailiff of a court of record of this state and no criminal investigator who is employed by the state public defender shall carry a firearm, as defined in section 2923.11 of the Revised Code, while on duty unless he has been awarded a certificate by the executive director of the Ohio peace officer training council, which certificate attests to his satisfactory completion of an approved state, county, or municipal basic training program for bailiffs and deputy bailiffs of courts of record and for criminal investigators employed by the state public defender that has been recommended by the Ohio peace officer training council, unless he successfully completed a firearms training program approved by the Ohio peace officer training council prior to his employment as a bailiff, deputy bailiff, or criminal investigator or unless, prior to the [sic] June 6, 1986, he was authorized to carry a firearm by the court that employed him or by the state public defender and has received training in the use of firearms that the Ohio peace officer training council determines is equivalent

to the training that is otherwise required by this division.

(D) A person who was employed as a peace officer of a county, township, or municipal corporation, of the state of Ohio on January 1, 1966, and who has completed at least sixteen years of full-time active service as such peace officer may receive an original appointment on a permanent basis and serve as a peace officer of a county, township, or municipal corporation, or as a state university law enforcement officer, without complying with the requirements of division (A) of this section.

(E) No person, who is appointed as a peace officer of a county, township, or municipal corporation on or after April 9, 1985, shall serve as a peace officer of that county, township, or municipal corporation, unless he has received training in the handling of missing children and child abuse and neglect cases from an approved state, county, township, or municipal police basic training program or receives the training within the time prescribed by rules promulgated by the attorney general pursuant to section 109.741 of the Revised Code.

(F) No part of any approved state, county, or municipal basic training program for bailiffs and deputy bailiffs of courts of record and no part of any approved state, county, or municipal basic training program for criminal investigators employed by the state public defender shall be used as credit toward the completion by a peace officer of any part of the approved state, county, or municipal peace officer basic training program that the peace officer is required by this section to complete satisfactorily.

(G) This section does not apply to any member of the police department of a municipal corporation in an adjoining state serving in Ohio under a contract pursuant to section 737.04 of the Revised Code.

This section is an interim section effective until December 31, 1987.

**HISTORY:** 1986 H 428, § 1, eff. 12-23-86  
1986 S 278, § 1, S 149, § 1; 1985 S 84, § 1; 1984 H 129, § 1, H 435, S 321, H 759, S 85; 1982 H 738; 1978 H 835, H 588; 1969 H 575; 131 v H 363

**109.77 Certificate necessary for appointment, training in domestic matters; prohibition**

*Note: See also preceding version of this section, in effect until 12-31-87.*

(A) Notwithstanding any general, special, or local law or charter to the contrary and except as provided in division (C) of this section, no person shall receive an original appointment on a permanent basis as a peace officer of any county, township, or municipal corporation, as a park officer, forest officer, game protector, or state watercraft officer of the depart-

ment of natural resources, as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, as an employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code, or as a state university law enforcement officer unless the person previously has been awarded a certificate by the executive director of the Ohio peace officer training council, attesting to his satisfactory completion of an approved state, county, municipal, or department of natural resources peace officer basic training program, and every person who is appointed on a temporary basis or for a probationary term or on other than a permanent basis as a peace officer of any county, township, or municipal corporation, as a park officer, forest officer, game protector, or state watercraft officer of the department of natural resources, as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, or as an employee of a conservancy district who is designated pursuant to section 6101.75 of the Revised Code shall forfeit his position as such unless he previously has satisfactorily completed, or within the time prescribed by rules promulgated by the attorney general pursuant to section 109.74 of the Revised Code, satisfactorily completes a state, county, municipal, or department of natural resources peace officer basic officer training program for temporary or probationary officers and is awarded a certificate by the director attesting to the satisfactory completion of the program, which program shall include at least fifteen hours of training in the handling of domestic dispute problems and at least six hours of crisis intervention training. The requirement to complete fifteen hours of training in the handling of domestic dispute problems does not apply to any person serving as a peace officer on March 27, 1979, and the requirement to complete six hours of training in crisis intervention does not apply to any person serving as a peace officer on April 4, 1985. Any person who is serving as a peace officer on April 4, 1985, who terminates his employment after that date, and who is subsequently hired as a peace officer by the same or another law enforcement agency shall complete the six hours of training in crisis intervention within the time prescribed by rules promulgated by the attorney general pursuant to section 109.74 of the Revised Code. No peace officer shall have his employment terminated and then be reinstated with intent to circumvent this section.

This division does not apply to any person serving on a permanent basis on March 28, 1985, as a park officer, forest officer, game protector, or state watercraft officer of the department of natural resources or as an employee of a park district under section 511.232 or 1545.13 of the Revised Code, or to any person serving on a permanent basis on March 6, 1986 as an employee of a conservancy district designated pursuant to section 6101.75 of the Revised Code.

(B) No person shall, after September 20, 1984, receive an original appointment on a permanent basis as a liquor control investigator in the enforcement division or intelligence division of the department of liquor control, engaged in the enforcement of Chapter 4301. of the Revised Code, unless the person previously has been awarded a certificate by the executive director of the Ohio peace officer training council attesting to his satisfactory completion of an approved police basic training program; and every person who is appointed on a temporary basis or for a probationary term or on other than a permanent basis as a liquor control investigator in the enforcement division or intelligence division of the department of liquor control, engaged in the enforcement of Chapter 4301. of the Revised Code, shall forfeit his position as such unless the person previously has satisfactorily completed, or within one year from the time of his appointment, satisfactorily completes an approved police basic training program.

(C) No bailiff or deputy bailiff of a court of record of this state and no criminal investigator who is employed by the state public defender shall carry a firearm, as defined in section 2923.11 of the Revised Code, while on duty unless he has been awarded a certificate by the executive director of the Ohio peace officer training council, which certificate attests to his satisfactory completion of an approved state, county, or municipal basic training program for bailiffs and deputy bailiffs of courts of record and for criminal investigators employed by the state public defender that has been recommended by the Ohio peace officer training council, unless he successfully completed a firearms training program approved by the Ohio peace officer training council prior to his employment as a bailiff, deputy bailiff, or criminal investigator or unless, prior to June 6, 1986, he was authorized to carry a firearm by the court that employed him or by the state public defender and has received training in the use of firearms that the Ohio peace officer training council determines is equivalent to the training that is otherwise required by this division.

(D) A person who was employed as a peace officer of a county, township, or municipal corporation, of the state of Ohio, on January 1, 1966, and who has completed at least sixteen years of full-time active service as such peace officer may receive an original appointment on a permanent basis and serve as a peace officer of a county, township, or municipal corporation, or as a state university law enforcement officer, without complying with the requirements of division (A) of this section.

(E) No person, who is appointed as a peace officer of a county, township, or municipal corporation on or after April 9, 1985, shall serve as a peace officer of that county, township, or municipal corporation, unless he has received training in the handling of missing children and child abuse and neglect cases

from an approved state, county, township, or municipal police basic training program or receives the training within the time prescribed by rules promulgated by the attorney general pursuant to section 109.741 of the Revised Code.

(F) No part of any approved state, county, or municipal basic training program for bailiffs and deputy bailiffs of courts of record and no part of any approved state, county, or municipal basic training program for criminal investigators employed by the state public defender shall be used as credit toward the completion by a peace officer of any part of the approved state, county, or municipal peace officer basic training program that the peace officer is required by this section to complete satisfactorily.

(G) This section does not apply to any member of the police department of a municipal corporation in an adjoining state serving in Ohio under a contract pursuant to section 737.04 of the Revised Code.

**HISTORY:** 1986 H 428, § 3, eff. 12-31-87  
1986 H 428, § 1, S 278, § 1, 3, S 149, § 1, 3; 1985 S 84, § 1, 4; 1984 H 129, § 1, 3, H 435, S 321, H 759, S 85; 1982 H 738; 1978 H 835, H 588; 1969 H 575; 131 v H 363

<sup>1</sup>So in original; should this read "109.742"?

**Note:** 1984 H 587, § 3, eff. 9-25-84, reads: Notwithstanding division (B) of section 109.77 of the Revised Code, which requires peace officers to complete at least fifteen hours of basic training in the handling of domestic dispute problems from an approved program, but exempts persons who served as peace officers as of March 27, 1979, persons who served as peace officers as of such date and who have not received at least fifteen hours of basic training in the handling of domestic dispute problems from an approved program shall receive at least seven hours of such training, including training in domestic crisis intervention, within eighteen months of the effective date of this section.

#### CROSS REFERENCES

See Baldwin's Ohio Township Law, Text 21.01, 21.05, 21.19, 21.32, 23.01, 23.16, 97.18

See Gotherman & Babbit, Ohio Municipal Law, Text 13.24

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Public employees retirement system; deputy sheriff, township constable, and county narcotics agent defined, 145.01

Rules, regulation and appointment of township police officers, 505.49

Township constables, suspension or removal, compensation, 509.01

Memorial buildings, halls, parks; law enforcement, 511.232

Park districts, police powers of employees, 1545.13

Corrupt activities; forfeiture of property, proceeds for peace officer training special account, 2923.35

State university law enforcement officers, appointment, 3345.04

OJur 2d: 43A, Police § 4; 49, Sheriffs, Marshals, and Constables § 5, 10

OJur 3d: 22, Courts and Judges § 165

#### NOTES ON DECISIONS AND OPINIONS

OAG 86-070. A board of township trustees of a non-civil service township may implement a layoff of police constables and police district employees hired under RC 509.01 and RC 505.49(A), respectively, who have been awarded certificates attesting to satisfactory completion of a police basic training program; such layoffs need not follow the procedures prescribed by RC 505.491 to RC 505.495 for the removal or suspension of such persons, but may be accomplished in any reasonable manner.

OAG 86-070. Police constables and police district employees, who have been awarded certificates attesting to satisfactory completion of a police basic training program, may not exercise police powers while they are properly laid off.

OAG 85-060. Special constables appointed pursuant to RC 1907.201 and RC 1907.211 are not included in the definition of peace officer set forth in RC 109.71(A)(1) and, therefore, need not receive certification from the Ohio peace officer training council.

OAG 84-020. A person designated by the board of directors of a conservancy district, pursuant to RC 6101.75, to police the works of the district is not subject to the training and certification requirements imposed by RC 109.77(A).

OAG 84-008. A deputy sheriff appointed by a court of common pleas for the purpose of preserving peace within the courthouse is subject to the training and certification requirements imposed by RC 109.77(A).

OAG 84-008. A court constable appointed by a court of common pleas pursuant to RC 2701.07 to preserve order within the courthouse is not subject to the training and certification requirements imposed by RC 109.77(A).

OAG 81-102. An individual who served as a state highway patrolman on January 1, 1966, did not hold "peace officer" status as defined by RC 109.71(A). Therefore, such an individual must complete the course of training prescribed by the Ohio peace officer training council pursuant to RC 109.71 to 109.77 in order to receive an appointment as a "peace officer."

OAG 74-038. A township constable who has qualified under RC 109.77, and has been appointed under RC 509.01, may only be removed or suspended pursuant to RC 505.491 et seq., and in the absence of such a removal or suspension, he may continue to perform the duties and exercise the authority provided him by statute.

OAG 70-073. Park district rangers and patrolmen shall attend the Ohio peace officers' training institute and obtain certification upon satisfactory completion of the course.

OAG 70-032. Township police constable who has not been awarded a certificate of completion of approved police basic training program serves at pleasure of township trustees and may be removed from office at their pleasure and discretion.

OAG 67-123. Mandatory police training prescribed by RC 109.77 is required for any sheriff's deputy unless the rights, powers and duties of such deputy were significantly limited by the appointing sheriff.

OAG 67-123. A county sheriff may employ general office personnel who do not perform specific duties of the sheriff without formally deputizing such employees and without age limitation of said employees.

OAG 67-029. A special constable, who is empowered to carry firearms, and appointed pursuant to RC 1907.201 and 1907.211, is a "peace officer" and, as such, must be certified

by the executive director of the Ohio peace officer training council as having satisfactorily completed a basic training course within one year of his original appointment.

OAG 67-015. A private policeman, appointed pursuant to RC 737.05, on a temporary basis or for a probationary term or on other than a permanent basis, must receive, within one year from the time of his appointment, a certificate of his satisfactory completion of the basic course of peace officer training.

OAG 67-015. The determination of whether the members of an auxiliary police unit must be certified by the executive director of the Ohio peace officer training council, as required by RC 109.77, is a factual one to be made by comparing the municipal legislation creating the unit and establishing the unit's members' duties and authority, with the rules and regulations of the Ohio peace officer training council.

OAG 66-179. A private policeman who is appointed on other than a permanent basis must receive, within one year from the time of his appointment, a certificate of his satisfactory completion of the basic course of peace officer training; such time limit may be extended by the director, or such time limit may be lessened by the appointing subdivision, in accordance with the provisions of rule No. P.C. 1-11 of the peace officer training council.

OAG 66-137. Each township constable appointed on a permanent basis after January 1, 1966, pursuant to RC 509.01, and each chief and member of a township police district, appointed on a permanent basis after January 1, 1966, pursuant to RC 505.01, must have been certified by the executive director of the Ohio peace officer training council as having completed an approved state, county, or municipal police basic training program.

OAG 66-137. A board of township trustees may pay the expenses of the required training for the chief and members of a township police district, and may make such payments in advance pursuant to RC 505.54.

OAG 66-137. A board of township trustees may pay necessary travel and other expenses incurred incident to a township police constable's being trained as required by RC 109.77, and since such expenses are not specifically provided for by statute, it is within the discretion of the board of township trustees to pay such expenses in advance.

**109.78 Certification as special police officer or security guard; payment of cost; firearms training; peace officer private security fund**

(A) The executive director of the Ohio peace officer training council, on behalf of the council and in accordance with rules promulgated by the attorney general, shall certify persons who have satisfactorily completed approved training programs designed to qualify persons for positions as special policemen, security guards, or persons otherwise privately employed in a police capacity and issue appropriate certificates to such persons. Application for approval of a training program designed to qualify persons for such positions shall be made to the council. An application for approval shall be submitted to the council with a fee of one hundred twenty-five dollars, which fee shall be refunded if the application is denied. Such programs shall cover only duties and jurisdiction of such security guards and special policemen

privately employed in a police capacity when such officers do not qualify for training under section 109.71 of the Revised Code. A person attending an approved basic training program administered by the state shall pay to the agency administering the program the cost of his participation in the program as determined by the agency. A person attending an approved basic training program administered by a county or municipal corporation shall pay the cost of his participation in the program, as determined by the administering subdivision, to the county or the municipal corporation. A person who is issued a certificate for satisfactory completion of an approved basic training program shall pay to the council a fee of fifteen dollars. A duplicate of a lost, spoliated, or destroyed certificate may be issued upon application and payment of a fee of fifteen dollars. Such certificate or the completion of twenty years of active duty as a peace officer shall satisfy the educational requirements for appointment or commission as a special policeman or special deputy of a political subdivision of this state.

(B)(1) The executive director of the Ohio peace officer training council, on behalf of the council and in accordance with rules promulgated by the attorney general, shall certify basic firearms training programs, and shall issue certificates to class A, B, or C licensees or prospective class A, B, or C licensees under Chapter 4749. of the Revised Code and to registered or prospective employees of such class A, B, or C licensees who have satisfactorily completed a basic firearms training program of the type described in division (A)(1) of section 4749.10 of the Revised Code.

Application for approval of a basic firearms training program shall be made to the council. An application shall be submitted to the council with a fee of one hundred dollars, which fee shall be refunded if the application is denied.

A person who is issued a certificate for satisfactory completion of an approved basic firearms training program shall pay a fee of ten dollars to the council. A duplicate of a lost, spoliated, or destroyed certificate may be issued upon application and payment of a fee of five dollars.

(2) The executive director, on behalf of the council and in accordance with rules promulgated by the attorney general, also shall certify firearms requalification training programs and instructors for the annual requalification of class A, B, or C licensees under Chapter 4749. of the Revised Code and registered or prospective employees of such class A, B, or C licensees who are authorized to carry a firearm under section 4749.10 of the Revised Code. Application for approval of a training program or instructor for such purpose shall be made to the council. Such an application shall be submitted to the council with a fee of fifty dollars, which fee shall be refunded if the application is denied.

(3) The executive director, upon request, also shall review firearms training received within three years prior to the effective date of this division by any class A, B, or C licensee or prospective class A, B, or C licensee, or by any registered or prospective employee of any class A, B, or C licensee under Chapter 4749, of the Revised Code to determine if the training received is equivalent to a basic firearms training program that includes twenty hours of handgun training and five hours of training in the use of other firearms, if any other firearm is to be used. If the executive director determines the training was received within the three-year period and that it is equivalent to such a program, he shall issue written evidence of his approval of the equivalency training to the licensee or employee.

(C) There is hereby established in the state treasury the peace officer private security fund, which shall be used by the Ohio peace officer training council to administer the training program to qualify persons for positions as special policemen, security guards, or other private employment in a police capacity, as described in division (A) of this section, and the training program in basic firearms and the training program for firearms requalification, both as described in division (B) of this section. All fees paid to the council by applicants for approval of a training program designed to qualify persons for such private police positions, basic firearms training program, or a firearms requalification training program or instructor, as required by division (A) or (B) of this section, by persons who satisfactorily complete a private police training program or a basic firearms training program, as required by division (A) or (B) of this section, or by persons who satisfactorily requalify in firearms use, as required by division (B)(2) of section 4749.10 of the Revised Code, shall be transmitted to the treasurer of state for deposit in the fund. The fund shall be used only for the purpose set forth in this division.

(D) No public or private educational institution, port authority, or regional transit authority shall employ a person as a special policeman, security guard, or other position in which such person goes armed while on duty, who has not received a certificate of having satisfactorily completed an approved basic peace officer training program, unless such person has completed twenty years of active duty as a peace officer.

**HISTORY:** 1986 H 428, eff. 12-23-86  
1985 H 402; 1977 S 194; 1974 S 192; 1972 H 633;  
1971 H 1; 1969 H 575

#### **CROSS REFERENCES**

See Gotherman & Babbit, Ohio Municipal Law, Text 13.24

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Regional transit authority, security operations, 306.35  
State universities, special policemen, 3345.04  
Special police for institutions under jurisdiction of department of mental health, 5119.14  
Special police for institutions under jurisdiction of department of mental retardation and developmental disabilities, 5123.13

OJur 2d: 43A, Police § 4

#### **109.79 Ohio peace officer training academy**

(A) The Ohio peace officer training council shall establish and conduct a training school for law enforcement officers of any political subdivision of the state or of the state public defender's office. The school shall be known as the Ohio peace officer training academy. No bailiff or deputy bailiff of a court of record of this state and no criminal investigator employed by the state public defender shall be permitted to attend the academy for training unless the employing court of the bailiff or deputy bailiff or the state public defender, whichever is applicable, has authorized the bailiff, deputy bailiff, or investigator to attend the academy.

The Ohio peace officer training council shall develop the training program, which shall include courses in both the civil and criminal functions of law enforcement officers, a course in crisis intervention with six or more hours of training, and training in the handling of missing children and child abuse and neglect cases, and shall establish rules governing qualifications for admission to the academy. The council may require competitive examinations to determine fitness of prospective trainees, so long as the examinations or other criteria for admission to the academy are consistent with the provisions of Chapter 124. of the Revised Code.

The Ohio peace officer training council shall determine tuition costs which shall be sufficient in the aggregate to pay the costs of operating the academy. The costs of acquiring and equipping the academy shall be paid from appropriations made by the general assembly to the Ohio peace officer training council for that purpose, or from gifts or grants received for that purpose.

The law enforcement officers, during the period of their training, shall receive compensation as determined by the political subdivision that sponsors them or, if the officer is a criminal investigator employed by the state public defender, as determined by the state public defender. The political subdivision may pay the tuition costs of the law enforcement officers they sponsor and the state public defender may pay the tuition costs of criminal investigators of that office who attend the academy.

If trainee vacancies exist, the academy may train and issue certificates of satisfactory completion to peace officers who are employed by a railroad company or who are hospital police officers appointed and

commissioned by the governor pursuant to sections 4973.17 to 4973.22 of the Revised Code, provided that no such officer shall be trained at the academy unless the officer meets the qualifications established for admission to the academy and the railroad company or hospital prepays the entire cost of the training. A railroad company or hospital is not entitled to reimbursement from the state for any amount paid for the cost of training the railroad company's peace officers or hospital's police officers.

The academy shall permit investigators employed by the state medical board to take selected courses that the board determines are consistent with its responsibilities for initial and continuing training of investigators as required under division (C) of section 4731.05 of the Revised Code. The board shall pay the entire cost of training that investigators receive at the academy.

(B) As used in this section:

(1) "Law enforcement officers" include any undercover drug agent, any bailiff or deputy bailiff of a court of record, and any criminal investigator who is employed by the state public defender.

(2) "Undercover drug agent" means any person who:

(a) Is employed by a county, township, or municipal corporation for the purposes set forth in division (B)(2)(b) of this section but who is not an employee of a county sheriff's department, of a township constable, or of the police department of a municipal corporation or township;

(b) In the course of his employment by a county, township, or municipal corporation, investigates and gathers information pertaining to persons who are suspected of violating Chapter 2925. or 3719. of the Revised Code, and generally does not wear a uniform in the performance of his duties.

(3) "Crisis intervention training" has the same meaning as in section 109.71 of the Revised Code.

(4) "Missing children" has the same meaning as in section 2901.30 of the Revised Code.

**HISTORY:** 1986 S 364, eff. 3-17-87  
1986 H 769, S 149; 1984 S 321, H 435; 1981 H 44; 1979 H 83; 1976 S 272; 1970 H 1160

Note: A special endorsement by the Legislative Service Commission states, "Comparison of these amendments [1986 S 364, eff. 3-17-87 and 1986 H 769, eff. 3-17-87] in pursuance of section 1.52 of the Revised Code discloses that they are not irreconcilable, so that they are required by that section to be harmonized to give effect to each amendment." In accordance with this endorsement, changes made by 1986 S 364, eff. 3-17-87 and 1986 H 769, eff. 3-17-87 have been incorporated in the above amendment. See *Baldwin's Ohio Legislative Service*, 1986 Laws of Ohio, pages 5-859 and 5-792, for original versions of these Acts.

#### CROSS REFERENCES

Ohio peace officers basic training program, OAC Ch 109:2-1 to 109:2-3

Corrupt activities, forfeiture of property, proceeds for peace officer training special account, 2923.35

OJur 2d: 43A, Police § 4

#### 109.80 Basic training course for sheriffs; continuing education

(A) The Ohio peace officer training council shall develop and conduct a basic training course lasting at least three weeks for sheriffs appointed or elected on or after January 1, 1988 and shall establish criteria for what constitutes successful completion of the course. The basic training course shall include instruction in contemporary law enforcement, criminal investigations, the judicial process, civil rules, corrections, and other topics relevant to the duties and operations of the office of sheriff. The council shall offer the course every four years within six months after the general election of sheriffs in each county and at other times when it is needed to permit sheriffs to attend within six months after appointment or election. The course shall be conducted at the Ohio peace officer training academy.

(B) The attorney general shall appoint a continuing education committee, consisting of not fewer than five nor more than seven members, including but not limited to, members of the Ohio peace officer training council and sheriffs. The council and the committee jointly shall determine the type of continuing education required for sheriffs to complete the requirements of division (F) of section 311.01 of the Revised Code and shall establish criteria for what constitutes successful completion of the requirement. The committee shall approve the courses that sheriffs may attend to complete the continuing education requirement and shall publish an approved list of those courses. The council shall maintain a list of approved training schools that sheriffs may attend to complete the continuing education requirement. Upon request, the committee may approve courses other than those courses conducted as part of a certified law enforcement manager program.

(C) Upon presentation of evidence by a sheriff that because of medical disability or for other good cause he is unable to complete the basic or continuing education requirement, the council may waive the requirement until the disability or cause terminates.

**HISTORY:** 1986 H 683, eff. 3-11-87

#### ANTITRUST CASES

#### 109.81 Attorney general to represent state or political subdivision in antitrust cases

The attorney general shall act as the attorney at law for the state and may act, by agreement, as the



attorney at law for any political subdivision of the state or governing body thereof in antitrust cases and do all things necessary to properly represent them in any such case under the laws of any state or the federal government.

**HISTORY:** 132 v H 556, eff. 12-14-67

#### **CROSS REFERENCES**

OJur 2d: 37, Monopolies and Combinations § 55  
Am Jur 2d: 54, Monopolies, Restraints on Trade and Unfair Trade Practices § 628

#### **NOTES ON DECISIONS AND OPINIONS**

506 FSupp 1278 (SD Ohio 1981), *Ohio v United Transportation, Inc.* The attorney general of Ohio may maintain an antitrust action challenging taxicab monopoly in one city; the city is not necessarily an indispensable party.

#### **109.82 Antitrust section; antitrust fund; use**

There is hereby created in the office of the attorney general a section of antitrust. Ten per cent of all recoveries obtained by the attorney general pursuant to section 109.81 of the Revised Code by settlement, or by judgment in any court, shall be paid into the state treasury to the credit of the attorney general antitrust fund, which is hereby created. The fund shall be used for expenses of the antitrust section. The expenses of the antitrust section in excess of the money available in the fund shall be paid out of the regular appropriation to the office of the attorney general.

**HISTORY:** 1985 H 201, eff. 7-1-85  
1977 S 221; 132 v H 556

#### **CROSS REFERENCES**

OJur 2d: 37, Monopolies and Combinations § 35

#### **NOTES ON DECISIONS AND OPINIONS**

506 FSupp 1278 (SD Ohio 1981), *Ohio v United Transportation, Inc.* The attorney general of Ohio may maintain an antitrust action challenging taxicab monopoly in one city; the city is not necessarily an indispensable party.

### **MISCELLANEOUS PROVISIONS**

#### **109.83 Investigation of organized crime; referral to prosecuting attorney or grand jury**

(A) When directed by the governor or general assembly, the attorney general may investigate any organized criminal activity in this state. When it appears to the attorney general, as a result of an investigation conducted pursuant to this division, that there is cause to prosecute for the commission of a crime, he shall refer the evidence to the prosecuting attorney having jurisdiction of the matter, to a regular grand jury drawn and impaneled pursuant to sec-

tions 2939.01 to 2939.24 of the Revised Code, or to a special grand jury drawn and impaneled pursuant to section 2939.17 of the Revised Code. When the crime or the elements of the crime were committed in two or more counties, the referral shall be to the prosecuting attorney, the regular grand jury, or a special grand jury of the county in which the most significant portion of the crime or the elements of the crime occurred or, if it is not possible to determine that county, the county with the largest population. When evidence is referred directly to a grand jury pursuant to this section, the attorney general and any assistant or special counsel designated by him has the exclusive right to appear at any time before such grand jury to give information relative to a legal matter cognizable by it, or to advise upon a legal matter when required, and may exercise all rights, privileges, and powers of prosecuting attorneys in such cases.

(B)(1) When information is referred to the attorney general by an organized crime task force or the organized crime investigations commission pursuant to section 177.03 of the Revised Code, the attorney general shall review the information and if he determines that there is cause to prosecute for the commission of a crime, he shall refer the information as evidence to a regular or special grand jury in the manner described in, and in the county determined in accordance with the provisions of, division (A) of this section, or shall initiate a criminal action or proceeding in a court of proper jurisdiction. If an indictment is returned by a grand jury pursuant to a referral made under this division, the attorney general has sole responsibility to prosecute the accused offender.

(2) The attorney general, and any assistant or special counsel designated by him who appears under this division in any county for the prosecution of any crime has the same powers and authority as a prosecuting attorney, including, but not limited to, powers relating to attendance before the courts and grand juries of the county, preparation and trial of indictments for crimes, and representation of the state in any criminal proceeding or in any appeal from a criminal case in any court of this state.

(C) When proceeding under the authority of this section, the attorney general may appear for the state in any court or tribunal of proper jurisdiction for the purpose of conducting investigations under division (A) of this section, or for the purpose of conducting criminal proceedings or any other proceeding that is necessary to promote and safeguard the public interests of the citizens of this state.

(D) This section shall not be construed to prevent the attorney general and prosecuting attorneys or special prosecutors from cooperating in the investigation and prosecution of offenses under this section. However, in cases in which information was referred to the attorney general by an organized crime task force because the office of a prosecuting attorney was implicated by an investigation conducted by the task

force, the attorney general shall not inform the implicated prosecutor of the investigation or referral and shall not cooperate with the prosecutor on the matter.

(E) As used in this section, "organized criminal activity" has the same meaning as in section 177.01 of the Revised Code.

**HISTORY:** 1986 S 74, eff. 9-3-86  
1970 H 956

#### CROSS REFERENCES

Prosecuting attorneys' powers and duties, exceptions, 309.08

Engaging in pattern of corrupt activity, investigations, 2923.32

OJur 3d: 15, Civil Servants and Other Public Officers and Employees § 405; 25, Criminal Law § 89, 92; 28, Criminal Law § 2112

#### NOTES ON DECISIONS AND OPINIONS

52 Cin Law Rev 503 (1983). RICO: The Corporation as "Enterprise" and Defendant, Frederick Woodbridge, Jr.

52 Cin Law Rev 490 (1983). Use of Collateral Estoppel in Private Civil Actions Under RICO; the Procedural Benefits of Parklane Hosiery Co. v. Shore, Elizabeth Devin Brain.

52 Cin Law Rev 467 (1983). Multiple Prosecutions and Punishments Under RICO: A Chip Off the Old "Blockbuster," Gary E. Becker.

52 Cin Law Rev 456 (1983). RICO, Past and Future: Some Observations and Conclusions, Ilene H. Nagel and Sheldon J. Plager.

52 Cin Law Rev 431 (1983). Conspiracy, Group Danger and the Corporate Defendant, Kathleen F. Brickley.

52 Cin Law Rev 404 (1983). RICO Forfeiture in Practice: A Prosecutorial Perspective, Dan K. Webb and Scott F. Turow.

52 Cin Law Rev 385 (1983). Reconciling RICO's Conspiracy and "Group" Enterprise Concepts with Traditional Conspiracy Doctrine, James F. Holderman.

52 Cin Law Rev 378 (1983). White Collar Crime: A Legal Overview, Paul Marcus.

62 OS(2d) 370, 406 NE(2d) 499 (1980), State v Young. RC 2923.04 fails to establish ascertainable standards of guilt and is, therefore, void for vagueness under the due process clause of US Const Am 14.

#### 109.84 Powers regarding workers' compensation

(A) Upon the written request of the governor, the industrial commission, the administrator of the bureau of workers' compensation, or upon the attorney general's becoming aware of criminal or improper activity related to Chapter 4121. or 4123. of the Revised Code, the attorney general shall investigate any criminal or civil violation of law related to Chapter 4121. or 4123. of the Revised Code.

(B) When it appears to the attorney general, as a result of an investigation under division (A) of this section, that there is cause to prosecute for the commission of a crime or to pursue a civil remedy, he may refer the evidence to the prosecuting attorney having

jurisdiction of the matter, or to a regular grand jury drawn and impaneled pursuant to sections 2939.01 to 2939.24 of the Revised Code, or to a special grand jury drawn and impaneled pursuant to section 2939.17 of the Revised Code, or he may initiate and prosecute any necessary criminal or civil actions in any court or tribunal of competent jurisdiction in this state. When proceeding under this section, the attorney general has all rights, privileges, and powers of prosecuting attorneys, and any assistant or special counsel designated by him for that purpose has the same authority.

(C) The attorney general shall be reimbursed by the industrial commission for all actual and necessary costs incurred in conducting investigations requested by the governor, the industrial commission, or the administrator of the bureau of workers' compensation and all actual and necessary costs in conducting the prosecution arising out of such investigation.

**HISTORY:** 1976 S 545, eff. 1-17-77

#### CROSS REFERENCES

See Whiteside, Ohio Appellate Practice, Forms 29.10

Workers' compensation, powers and duties of attorney general, 4123.519, 4123.92

OJur 2d: 58, Workmen's Compensation § 140

OJur 3d: 28, Criminal Law § 1866; 39, Employment Relations § 13

#### NOTES ON DECISIONS AND OPINIONS

OAG 77-019. When the Ohio highway patrol is ordered to investigate alleged criminal activity within the scope of RC 109.84, the evidence it gathers must be presented to the attorney general for his consideration pursuant to that section; a duplicate copy of such an investigative report may only be made available to a local prosecuting attorney for prosecution of violations, when the attorney general determines pursuant to RC 109.84(B) to refer the matter to the prosecuting attorney.

#### 109.85 Investigations and prosecutions for excess medicaid payments

(A) Upon the written request of the governor, the general assembly, the auditor of state, the director of human services, the director of health, or the director of budget and management, or upon the attorney general's becoming aware of criminal or improper activity related to Chapter 3721. and section 5111.02 of the Revised Code, the attorney general shall investigate any criminal or civil violation of law related to Chapter 3721. or section 5111.02 of the Revised Code.

(B) When it appears to the attorney general, as a result of an investigation under division (A) of this section, that there is cause to prosecute for the commission of a crime or to pursue a civil remedy, he may refer the evidence to the prosecuting attorney having jurisdiction of the matter, or to a regular grand jury

drawn and impaneled pursuant to sections 2939.01 to 2939.24 of the Revised Code, or to a special grand jury drawn and impaneled pursuant to section 2939.17 of the Revised Code, or he may initiate and prosecute any necessary criminal or civil actions in any court or tribunal of competent jurisdiction in this state. When proceeding under this section, the attorney general, and any assistant or special counsel designated by him for that purpose, have all rights, privileges, and powers of prosecuting attorneys. The attorney general shall have exclusive supervision and control of all investigations and prosecutions initiated by him under this section. Nothing in this section shall prevent a county prosecuting attorney from investigating and prosecuting criminal activity related to Chapter 3721. and section 5111.02 of the Revised Code.

**HISTORY:** 1985 H 201, eff. 7-1-85  
1979 H 176; 1978 S 159

#### **109.86 Investigation of patient abuse**

(A) The attorney general shall investigate any activity he has reasonable cause to believe is in violation of section 2903.34 of the Revised Code. Upon written request of the governor, the general assembly, the auditor of state, or the director of health, human services, aging, mental health, or mental retardation and developmental disabilities, the attorney general shall investigate any activity these persons believe is in violation of section 2903.34 of the Revised Code. If after an investigation the attorney general has probable cause to prosecute for the commission of a crime, he shall refer the evidence to the prosecuting attorney, director of law, or other similar chief legal officer having jurisdiction over the matter. If the prosecuting attorney decides to present the evidence to a grand jury, he shall notify the attorney general in writing of the decision within thirty days after referral of the matter and shall present the evidence prior to the discharge of the next regular grand jury. If the director of law or other chief legal officer decides to prosecute the case, he shall notify the attorney general in writing of the decision within thirty days and shall initiate prosecution within sixty days after the matter was referred to him.

(B) If the prosecuting attorney, director of law, or other chief legal officer fails to notify the attorney general or to present evidence or initiate prosecution in accordance with division (A) of this section, the attorney general may present the evidence to a regular grand jury drawn and impaneled pursuant to sections 2939.01 to 2939.24 of the Revised Code, or to a special grand jury drawn and impaneled pursuant to section 2939.17 of the Revised Code, or he may initiate and prosecute any action in any court or tribunal of competent jurisdiction in this state. The attorney general, and any assistant or special counsel desig-

nated by him, have all the powers of a prosecuting attorney, director of law, or other chief legal officer when proceeding under this section. Nothing in this section shall limit or prevent a prosecuting attorney, director of law, or other chief legal officer from investigating and prosecuting criminal activity committed against a resident or patient of a care facility.

**HISTORY:** 1986 H 566, eff. 9-17-86

### **VICTIMS ASSISTANCE**

#### **109.91 Crime victims assistance office; state victims assistance advisory board; duties**

(A) There is hereby established within the office of the attorney general the crime victims assistance office.

(B) There is hereby established the state victims assistance advisory board. The board shall consist of a chairman, to be appointed by the attorney general, four ex officio members, and fifteen members to be appointed by the attorney general as follows: one member who represents the Ohio victim-witness association; three members who represent local victim assistance programs, including one from a municipally operated program and one from a county-operated program; one member who represents the interests of elderly victims; one member who is a board member of any statewide or local organization that exists primarily to aid victims of domestic violence, or who is an employee of, or counselor for, such an organization; one member who is an employee or officer of a county probation department or a probation department operated by the department of rehabilitation and correction; one member who is a county prosecuting attorney; one member who is a city law director; one member who is a county sheriff; one member who is a member or officer of a township or municipal police department; one member who is a court of common pleas judge; one member who is a municipal court judge or county court judge; and two members who are private citizens and are not government employees.

The board shall include the following ex officio, nonvoting members: the chief justice of the supreme court, the attorney general, one member of the senate to be designated by the president of the senate, and one member of the house of representatives to be designated by the speaker of the house.

Members of the board shall serve without compensation, but shall be reimbursed for travel and other necessary expenses that are incurred in the conduct of their official duties as members of the board. The chairman and members of the board appointed by the attorney general shall serve at the pleasure of the attorney general. The chief justice of the supreme court and the attorney general shall serve on the

board until the end of the term of office that qualified them for membership on the board. The member of the senate and the member of the house of representatives shall serve at the pleasure of the president of the senate and the speaker of the house of representatives, respectively.

(C) The victims assistance advisory board shall perform both of the following duties:

(1) Advise the crime victims assistance office in determining crime and delinquency victim service needs, determining crime and delinquency victim policies for the state, and improving and exercising leadership in the quality of crime and delinquency victim programs in the state;

(2) Review and recommend to the crime victims assistance office the victim assistance programs that should be considered for the receipt of state financial assistance pursuant to section 109.92 of the Revised Code. The financial assistance allocation recommendations of the board shall be based on the following priorities:

(a) Programs in existence on the effective date of this section shall be given first priority;

(b) Programs offering or proposing to offer the broadest range of services and referrals to the community served, including medical, psychological, financial, educational, vocational, and legal services that were not in existence on the effective date of this section shall be given second priority;

(c) Other qualified programs shall be given last priority.

(D) As used in this section and section 109.92 of the Revised Code, "victim assistance program" includes, but is not limited to a program that provides at least one of the following:

(1) Services to victims of any offense of violence or delinquent act that would be an offense of violence if committed by an adult;

(2) Financial assistance or property repair services to victims of crime or delinquent acts;

(3) Assistance to victims of crime or delinquent acts in judicial proceedings;

(4) Assistance to victims of crime or delinquent acts under the operation of any political subdivision of the state or a branch of the criminal justice system set forth in division (B)(1), (2), or (3) of section 122.21 of the Revised Code;

(5) Technical assistance to persons or organizations that provide services to victims of crime or delinquent acts under the operation of a branch of the criminal justice system set forth in divisions (B)(1), (2), and (3) of section 122.21 of the Revised Code.

A victim assistance program does not include the program for the reparation of crime victims established pursuant to Chapter 2743. of the Revised Code.

**HISTORY:** 1984 S 195, eff. 7-1-85

#### CROSS REFERENCES

OJur 3d: 26, Criminal Law § 430

#### 109.92 State financial assistance to victims assistance programs; procedures

(A) Funds may be appropriated [*sic*] to the office of the attorney general for the purpose of providing state financial assistance to victim assistance programs that operate in the state. Any funds appropriated for that purpose by the general assembly shall be used to provide financial assistance to victim assistance programs in accordance with section 109.91 of the Revised Code and this section. The program for the provision of such financial assistance shall be administered by the crime victims assistance office established pursuant to section 109.91 of the Revised Code.

(B) A victim assistance program may apply to the crime victims assistance office for state financial assistance out of funds appropriated to the office of the attorney general for that purpose by the general assembly. Each application for such financial assistance shall include all of the following information:

(1) Evidence that the program is incorporated in this state as a nonprofit corporation or is a program established by a unit of state or local government;

(2) The proposed budget of the program for the period during which the financial assistance is sought;

(3) A summary of services offered by the program;

(4) An estimate of the number of persons served by the program.

(C) Within thirty days of receipt of an application for financial assistance from a victim assistance program in accordance with division (B) of this section, the crime victims assistance office, based in part on the recommendations of the victim assistance advisory board made pursuant to section 109.91 of the Revised Code, shall notify the program in writing whether it is eligible for financial assistance and, if eligible, estimate the amount that will be made available to the program and the time when the financial assistance will be made available.

(D) Each victim assistance program that receives any financial assistance pursuant to this section shall use the financial assistance only to provide the services identified in its application for such assistance as being services it offered and to cover a reasonable cost of administration of the program. Each victim assistance program that receives any such financial assistance shall make a good faith effort to minimize its costs of administration.

**HISTORY:** 1984 S 195, eff. 7-1-85

#### CROSS REFERENCES

OJur 3d: 26, Criminal Law § 430

**109.99 Penalty**

(A) Whoever violates section 109.26 of the Revised Code shall be fined not less than five hundred nor more than ten thousand dollars or be imprisoned

not less than one month nor more than one year, or both.

**HISTORY:** 125 v 351, eff. 10-14-53

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2921.01	87-019	4112.02	87-095	5505.202	87-060
2921.43	87-019	4115.03 et seq.	87-007	5511.01	87-098
2923.12	87-015	4115.03	87-028	5513.02	87-045
2935.01	87-057		87-059	5516.01	87-001
2937.29	87-016	4115.10	87-059	5516.02	87-001
2937.36	87-016	4117.06	87-094	5516.06	87-001
	87-023	4117.10	87-041	5553.042	87-046
2937.43	87-016		87-094	5553.10	87-046
2937.99	87-016	4123.01	87-073	5555.06	87-070
2941.39	87-068	4141.01	87-073	5555.07	87-070
2941.40	87-068	4301.351	87-006	5555.61	87-070
2941.51	87-064	4301.37	87-006	5705.19	87-106
2949.08	87-091	4305.14	87-006		87-107
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3113.21	87-053	4519.02	87-077	5705.35	87-009
3307.021	87-071	4519.20	87-077	5705.36	87-009
3307.403	87-044	4519.40	87-077		87-032
3307.41	87-071	4519.41	87-077	5705.40	87-018
3309.374	87-044	4519.44	87-077	5705.41	87-069
3309.69	87-060	4563.03	87-087	5705.412	87-069
3313.20	87-010	4563.04	87-087	5705.44	87-069
3313.64	87-101	4707.01	87-052	5713.09	87-110
3317.13	87-069	4707.02	87-052	5713.13	87-110
3319.01	87-026	4734.09	87-076	5713.16	87-110
3319.321	87-010	4738.03	87-017	5739.17	87-036
	87-037	4738.17	87-017	5747.06	87-073
3323.05	87-037	4738.18	87-017	5915.06	87-014
3323.08	87-026	4755.48	87-076	5915.07	87-014
3323.13	87-026	4757.07	87-005	5919.34	87-030
3353.04	87-056	4757.16	87-005	6117.03	87-083
3375.15	87-108	4905.10	87-103	6117.04	87-083
3375.402	87-065	5101.21	87-008		
3503.11	87-008	5101.31	87-022		
3707.01 et seq.	87-097	5101.462	87-096	<b>OAC</b>	<b>Opinion</b>
3709.01	87-097	5101.83	87-008	117-1-02	87-078
3709.22	87-097	5103.02	87-080	1301:7-1-03	87-099
Ch 3721	87-035	5103.03	87-080	3307-1-04	87-071
3735.66	87-047	5119.01	87-080	5101:1-29-13	87-022
3735.67	87-047	5119.22	87-080	5101:1-29-51	87-033
3735.69	87-047	5122.51	87-080	5101:1-47-71	87-008
3737.01	87-099	5123.04	87-093		
3745.13	87-103	5147.28	87-062		
3767.03	87-097	5153.16	87-082	<b>Juvenile Rules</b>	<b>Opinion</b>
3767.13	87-097	5153.35	87-096	JuvR 6	87-105
3781.06	87-081	5155.01	87-034	JuvR 7(D)	87-105
4109.01	87-104	5155.27	87-025	JuvR 9	87-010
4109.06	87-104	5155.31	87-035	JuvR 13	87-105

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### PRIOR OHIO ATTORNEY GENERAL OPINIONS AFFECTED

Covering opinions issued January 1, 1987 to December 31, 1987

<b>Former Opinion</b>		<b>Later Opinion</b>
13, 1913	Questioned by	87-107
510, 1919	Overruled by	87-070
2071, 1921	Followed by	87-083
2003, 1924	Reference in	87-108
59, 1927	Approved and followed by	87-018
960, 1927	Overruled in part by	87-052
1125, 1927	Reference in	87-090
1678, 1928	Overruled in part by	87-069
2154, 1928	Overruled in part by	87-052
790, 1929	Reconsidered by	87-025
3198, 1931	Reference in	87-042
972, 1933	Reference in	87-096
1174, 1933	Questioned by	87-107
1246, 1933	Reference in	87-071
2693, 1934	Reference in	87-032
3237, 1934	Distinguished by	87-066
4043, 1935	Followed by	87-032
2161, 1938	Reference in	87-059
1494, 1939	Reference in	87-059
5954, 1943	Reference in	87-034
6406, 1943	Overruled by	87-023
931, 1946	Overruled by	87-005
2071, 1946	Reference in	87-052
4038, 1948	Followed by	87-050
817, 1951	Reference in	87-066
1330, 1952	Approved and followed by	87-014
2516, 1953	Reference in	87-065
3654, 1954	Reference in	87-078
5562, 1955	Clarified and amplified by	87-014
6274, 1956	Followed by	87-107
7136, 1956	Reference in	87-046
199, 1957	Reference in	87-002
598, 1957	Overruled in part by	87-069
1230, 1957	Reference in	87-027
1439, 1957	Reference in	87-049
3039, 1958	Reference in	87-099
172, 1959	Reference in	87-090
349, 1959	Approved and followed by	87-018
820, 1959	Overruled by	87-062
1166, 1960	Reference in	87-084
1230, 1960	Followed by	87-107
1372, 1960	Reference in	87-023
1466, 1960	Followed by	87-023
1921, 1960	Reference in	87-110
2956, 1962	Reference in	87-065
3420, 1962	Approved and followed by	87-091
449, 1963	Reference in	87-087
559, 1963	Reference in	87-092



<b>Former Opinion</b>		<b>Later Opinion</b>
1410, 1964	Reference in	87-023
1492, 1964	Questioned by	87-082
65-126	Questioned by	87-069
65-146	Distinguished by	87-066
65-222	Reference in	87-063
66-067	Reference in	87-049
66-114	Approved and expanded by	87-040
66-117	Questioned by	87-069
66-120	Approved and followed by	87-055
66-144	Reference in	87-096
66-159	Reference in	87-093
68-117	Reference in	87-093
69-095	Reference in	87-093
69-148	Reference in	87-090
70-108	Reference in	87-057
70-168	Reference in	87-092
71-054	Reference in	87-059
72-004	Followed by	87-061
72-007	Questioned by	87-082
72-080	Reference in	87-070
72-109	Reference in	87-092
73-057	Reference in	87-039
	Reference in	87-089
73-117	Reference in	87-086
73-119	Reference in	87-049
74-043	Qualified by	87-069
74-053	Reference in	87-098
75-018	Reference in	87-077
75-053	Followed by	87-076
76-014	Reference in	87-046
76-032	Reference in	87-096
76-064	Reference in	87-039
77-007	Reference in	87-067
77-008	Reference in	87-093
77-058	Reference in	87-081
78-017	Reference in	87-084
78-019	Approved and followed by	87-091
78-033	Reference in	87-104
78-041	Reference in	87-081
79-027	Reference in	87-099
79-029	Reference in	87-015
79-030	Reference in	87-027
79-048	Reference in	87-049
79-058	Reference in	87-098
79-061	Followed by	87-024
79-067	Followed by	87-034
79-076	Reference in	87-101
79-084	Questioned by	87-102
79-111	Reference in	87-084
	Reference in	87-085
	Reference in	87-092
79-113	Reference in	87-027
80-029	Approved and followed by	87-110
80-051	Reference in	87-079
80-061	Followed by	87-018
80-063	Reference in	87-061
80-068	Reference in	87-079
80-071	Reference in	87-097

<b>Former Opinion</b>		<b>Later Opinion</b>
80-079	Overruled in part by	87-076
80-099	Reference in	87-064
81-008	Reference in	87-098
81-042	Reference in	87-078
81-052	Reference in	87-018
	Reference in	87-029
	Distinguished by	87-041
	Followed by	87-063
81-061	Followed by	87-018
81-065	Reference in	87-087
81-093	Reference in	87-065
82-007	Reference in	87-104
82-009	Reference in	87-062
82-012	Reference in	87-098
82-023	Reference in	87-080
82-028	Reference in	87-046
82-040	Reference in	87-073
	Reference in	87-104
82-041	Reference in	87-073
82-045	Reference in	87-104
82-055	Followed by	87-067
82-062	Overruled by	87-023
82-065	Reference in	87-080
82-073	Followed by	87-067
82-079	Distinguished by	87-028
82-098	Reference in	87-064
83-002	Reference in	87-076
83-021	Followed by	87-010
	Reference in	87-102
83-027	Reference in	87-110
83-041	Reference in	87-026
83-044	Reference in	87-087
83-053	Reference in	87-078
83-058	Followed by	87-014
83-065	Distinguished by	87-080
83-078	Reference in	87-090
83-086	Reference in	87-038
84-007	Reference in	87-080
	Reference in	87-086
84-008	Reference in	87-015
84-018	Reference in	87-084
84-023	Reference in	87-064
84-061	Followed by	87-018
	Reference in	87-029
84-090	Followed by	87-097
84-092	Reference in	87-029
85-012	Reference in	87-073
85-014	Reference in	87-024
85-020	Reference in	87-076
85-021	Followed by	87-002
85-024	Reference in	87-024
	Reference in	87-106
85-053	Reference in	87-087
85-058	Reference in	87-048
85-071	Reference in	87-089
85-074	Reference in	87-081
85-081	Reference in	87-031
85-102	Followed by	87-067

<b>Former Opinion</b>		<b>Later Opinion</b>
86-023	Reference in	87-077
	Reference in	87-099
86-028	Approved and followed by	87-110
86-042	Reference in	87-038
86-043	Reference in	87-079
86-044	Reference in	87-058
86-047	Reference in	87-073
86-048	Reference in	87-078
86-052	Reference in	87-094
86-057	Reference in	87-085
86-071	Reference in	87-077
86-076	Reference in	87-081
	Reference in	87-082
86-086	Reference in	87-060
86-088	Reference in	87-079
86-094	Reference in	87-046
86-105	Reference in	87-078
86-108	Reference in	87-053
86-109	Reference in	87-083
87-007	Reference in	87-059
87-009	Reference in	87-032
87-011	Reference in	87-031
87-014	Reference in	87-053
87-015	Reference in	87-057
87-016	Reference in	87-062
87-018	Reference in	87-029
	Reference in	87-074
87-021	Reference in	87-063
87-022	Reference in	87-088
87-024	Reference in	87-102
87-029	Reference in	87-063
	Reference in	87-074
87-036	Overruled in part by	87-072
87-040	Reference in	87-083
87-043	Reference in	87-083
87-063	Reference in	87-109
87-073	Reference in	87-102
87-093	Reference in	87-097
87-094	Followed by	87-109

## TABLE 3

### COMPATIBLE AND INCOMPATIBLE OFFICES

Note: The following table, in two parts, lists Compatible Offices and Incompatible Offices, as determined in Opinions of the Attorney General issued during the year 1987.

Offices and positions are considered incompatible when one is subordinate to the other or is a check upon the other. Also, positions may be deemed incompatible when it is physically impossible for one person to discharge the duties of both offices (State, ex rel Attorney General v Gebert, 12 CC(NS) 274).

There are several constitutional and statutory provisions affecting the compatibility of offices, as follows:

<i>Ohio Constitution</i>	<i>Ohio Revised Code</i>		
Art. II, § 4	3.11	315.02	2921.42
Art. III, § 14	124.57	319.07	3501.02
	309.02	705.02	
	311.04	731.12	

In some instances, court decisions have ruled upon the compatibility of offices. Such court decisions are not covered in this table.

<b>Office</b>	<b>Compatible With</b>	<b>Opinion</b>
Township clerk	Board of county commissioners clerk	87-085
Township trustee	Township volunteer fire department chief	87-084
Village mayor	Municipal court assignment commissioner and secretary	87-013

  

<b>Office</b>	<b>Incompatible With</b>	<b>Opinion</b>
County engineer	Regional airport authority board member	87-092
Deputy marshal	Deputy sheriff	87-002
Police officer	Deputy sheriff	87-002
Village police chief	Deputy sheriff	87-002